

AUDIT REPORTS

PREPARED BY INTERNAL AUDITS SECTION AND OUTSIDE AUDIT AGENCIES

FOR THE QUARTER ENDING

DECEMBER 31, 2003

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AUDITOR/CONTROLLER-RECORDER

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COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS **COUNTY SERVICE AREA No. 70 ZONE R-2 - TWIN PEAKS**

REPORT ON AUDIT

JUNE 30, 2003

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-2 - Twin Peaks

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-2 - Twin Peaks (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-2 - Twin Peaks, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-2 - Twin Peaks has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

September 26, 2003

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Statement of Net Assets June 30, 2003

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ASSETS	
Cash and cash equivalents	\$ 6,540
Interest receivable	28
Taxes receivable	774
Capital assets, net of depreciation	 117,432
Total Assets	 124,774
LIABILITIES	
Due to other governments	 64
Total Liabilities	 64_
NET ASSETS	
Invested in capital assets	117,432
Unrestricted	 7,278
Total Net Assets	\$ 124,710

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Statement of Activities For the Year Ended June 30, 2003

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EXPENSES Salaries and benefits Services and supplies Depreciation Total Program Expenses	\$ 975 3,709 3,962 8,646
PROGRAM REVENUES	
Net Program Expense	 (8,646)
GENERAL REVENUES Property taxes Other taxes State assistance Forgiveness of debt Investment earnings Total General Revenues	 5,481 220 123 1,217 151 7,192
Change in Net Assets	(1,454)
Net Assets - beginning	 126,164
Net Assets - ending	\$ 124,710

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Balance Sheet Governmental Fund June 30, 2003

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	RI	PECIAL EVENUE FUND
	(General (SMA)
ASSETS Cash and cash equivalents Interest receivable Taxes receivable	\$	6,540 28 317
Total Assets	\$	6,885
LIABILITIES AND FUND BALANCES		
Liabilities: Due to other governments	\$	64_
Total Liabilities		64_
Fund Balances: Unreserved:		
Undesignated		6,821
Total Fund Balances		6,821
Total Liabilities and Fund Balances	\$	6,885
Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because:	\$	6,821
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund.		117,432
Some revenues will not be collected for several months after year-end, they are not considered "available" revenue in the governmental fund.		
Property tax revenue		457
Net assets of governmental fund	\$	124,710

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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	SPECIAL REVENUE FUND General (SMA)	
REVENUES		
Property taxes	\$	5,475
Other taxes		220
State assistance		123
Investment earnings		151
Total Revenues		5,969
EXPENDITURES		
Salaries and benefits		975
Services and supplies		3,709
Total Expenditures		4,684
Net Change in Fund Balances		1,285
Fund Balances - beginning		5,536
Fund Balances - ending	\$	6,821

Exhibit "E"

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Fund to the Statement of Activities For the Year Ended June 30, 2003

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Net Change in Fund Balances - Total Governmental Fund	\$ 1,285
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period.	(3,962)
Some revenues will not be collected for several months after year-end, they are not considered "available" revenue in the governmental fund. Property tax revenue - current year Property tax revenue - prior year	457 (451)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund financial statements.	 1,217
Change in net assets of governmental activities	\$ (1,454)

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-2 - Twin Peaks
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity

The County Service Area (CSA) No. 70 - Zone R-2 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 2.5 miles of unpaved roads, and 1 mile of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 - Zone R-2 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Deposits and investments

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40 - 60
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, compliance and accountability

A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2003 was as follows:

Governmental activities:	Beginning Balance	Additions	Deletions	Ending Balance	
Capital assets, being depreciated: Infrastructure	\$ 158,491	\$ -	\$ -	\$ 158,491	
Total capital assets, being depreciated	158,491			158,491	
Less accumulated depreciation for: Infrastructure	(37,097)	(3,962)		(41,059) (41,059)	
Total accumulated depreciation	(37,097)	(3,902)		(41,009)	
Total capital assets, being depreciated, net	\$ 121,394	\$ (3,962)	\$ -	\$ 117,432	

NOTE 4: RETIREMENT PLAN

Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd floor, San Bernardino, California 92415-0014.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

Funding Policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

Year Ended June 30,	Annual Pension Cost (in thousands)	Percentage Contributed
2001	58,572	100%
2002	69,245	100%
2003	68,361	100%

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 6: RISK MANAGEMENT

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The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

Fiscal Year	F	Beginning of Fiscal Year Liability		rrent Year laims and hanges in stimates thousands)	Claims Payments thousands)	Ye	d of Fiscal ar Liability thousands)
2002 - 2003	\$	95,288	\$	23,647	\$ (32,171)	\$	86,764
2001 - 2002	\$	61,172	\$	61,832	\$ (27,716)	\$	95,288

NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-2 - Twin Peaks Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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Special Revenue Fund General (SMA) Variance with Final Budget Favorable Original Final Actual (Unfavorable) Budget Budget **REVENUES** \$ 5,480 \$ 5,475 \$ (5) \$ 5,480 Property taxes 220 220 Other taxes 123 123 State assistance 50 151 101 50 Investment earnings 439 5,530 5,969 5,530 **Total Revenues EXPENDITURES** 974 974 975 (1) Salaries and benefits 2,683 6,392 3,709 6,392 Services and supplies Reserves and contingencies 3,675 3,675 3,675 **Total Expenditures** 11,041 11,041 4,684 6,357 6,796 \$ (5,511)\$ (5,511)1,285 Net Change in Fund Balances 5,536 Fund Balances - beginning 6,821 Fund Balances - ending \$

COUNTY OF SAN BERNARDINO
SPECIAL DISTRICTS
COUNTY SERVICE AREA No. 70
ZONE R-3 - ERWIN LAKE
REPORT ON AUDIT

JUNE 30, 2003

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County of San Bernardino Special Districts County Service Area No. 70 Zone R-3 - Erwin Lake Table of Contents

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JANET M. VRYHEID, C.P.A.

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 70 - Zone R-3 - Erwin Lake

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities and the major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-3 - Erwin Lake (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-3 - Erwin Lake, as of June 30, 2003, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS 0 0 The County of San Bernardino Special District County Service Area No. 70 - Zone R-3 - Erwin Lake has not presented the Management's Discussion and Analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements. September 26, 2003 O

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Statement of Net Assets June 30, 2003

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ASSETS		
Cash and cash equivalents	\$	62,982
Interest receivable		295
Taxes receivable		5,354
Capital assets, net of depreciation		404,035
Total Assets		472,666
LIABILITIES		
Due to other governments		572
NET ASSETS		
Invested in capital assets		404,035
Unrestricted		68,059
Total Net Assets	\$	472,094

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Statement of Activities For the Year Ended June 30, 2003

EXPENSES		
Salaries and benefits	\$	2,761
Services and supplies		7,722
Depreciation		16,286
Total Program Expenses		26,769
PROGRAM REVENUES		
Charges for services		14,542
Net Program Expense		(12,227)
GENERAL REVENUES		
Property taxes		34,263
Other taxes		1,331
State assistance		740
Investment earnings		1,145
Total General Revenues		37,479
Change in Net Assets		25,252
Net Assets - beginning		446,842
Net Assets - ending	\$	472,094

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Balance Sheet Governmental Funds June 30, 2003

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	RE	PECIAL EVENUE FUND General (SMD)	OTHER GOVERNMENTAL FUND Road Paving (SMB)			Total ernmental Funds
ASSETS Cash and cash equivalents Interest receivable Taxes receivable	\$	62,732 293 2,582	\$	250 2	\$	62,982 295 2,582
Total Assets	\$	65,607	\$	252	\$	65,859
LIABILITIES AND FUND BALANCES Liabilities:						
Due to other governments	\$	572	\$		\$	572
Total Liabilities		572_		<u>-</u>		572
Fund Balances:						
Unreserved: Undesignated		65,035		252		65,287
Total Fund Balances		65,035		252		65,287
Total Liabilities and Fund Balances	\$	65,607	\$	252		
Amounts reported for <i>gover</i> assets (Exhibit A) are differ			s in the s	statement of net		
Capital assets used in gresources and, therefore,						404,035
Some revenues will not be end, they are not congovernmental funds. Property tax revenue	colle onsid	ected for se lered "avai	veral mo lable" re	onths after year- evenue in the		2,772
, ,						
Net assets of governmental	fund	ls			<u>\$</u>	472,094

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

	SPECIAL REVENUE GO FUND General (SMD)		 OTHER GOVERNMENTAL FUND Road Paving (SMB)		Total Governmental Funds	
REVENUES Property taxes Special assessments Other taxes State assistance Investment earnings	\$	34,207 14,542 1,331 740 1,138	\$ 	77	\$	34,207 14,542 1,331 740 1,145
Total Revenues		51,958	 <u> </u>	7		51,965
EXPENDITURES Salaries and benefits Services and supplies		2,761 7,722	 <u>-</u>			2,761 7,722
Total Expenditures		10,483	 -			10,483
Net Change in Fund Balances		41,475		7		41,482
Fund Balances - beginning		23,560	 	245		23,805
Fund Balances - ending	\$	65,035	\$ 	252	\$	65,287

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Ö			Exhibit "E"
000000000000000000000000000000000000000	County of San Bernardino Special Districts		
\circ	County Service Area No. 70 - Zone R-3 - Erwin Lake	_	
	Reconciliation of the Statement of Revenues, Expenditures Changes in Fund Balances of Governmental Funds to the		
\circ	Statement of Activities		
\circ	For the Year Ended June 30, 2003		
\mathcal{O}			
Θ		Φ.	44.400
\circ	Net Change in Fund Balances - Total Governmental Funds	\$	41,482
\circ	Amounts reported for governmental activities in the statement of activities		
\odot	are different because:		
\circ	Governmental funds report capital outlays as expenditures. However,		
⊕	in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
	This is the amount by which depreciation expense exceeded capital		
	outlay in the current period.		(16,286)
0	Some revenues will not be collected for several months after year-end,		
\circ	they are not considered "available" revenue in the governmental		
\tilde{C}	funds. Property tax revenue - current year		2,772
$\tilde{0}$	Property tax revenue - prior year		(2,716)
õ	Change in net assets of governmental activities	\$	25,252
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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity

The County Service Area (CSA) No. 70 - Zone R-3 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 5 miles of unpaved roads and 2 miles of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 - Zone R-3 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Deposits and investments

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Capital assets

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Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40 - 60
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, compliance and accountability

A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

B. Encumbrances

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Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2003 was as follows:

Governmental activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, being depreciated: Land improvements Infrastructure	\$ 105,000 441,444	\$ -	\$ -	\$ 105,000 441,444
Total capital assets, being depreciated	546,444			546,444
Less accumulated depreciation for: Land improvements Infrastructure Total accumulated depreciation	(5,250) (120,873) (126,123)	(5,250) (11,036) (16,286)		(10,500) (131,909) (142,409)
Total capital assets, being depreciated, net	\$ 420,321	\$ (16,286)	\$ -	\$ 404,035

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN

Plan Description

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The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd floor, San Bernardino, California 92415-0014.

Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

Funding Policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

Year Ended June 30,	Annual Pension Cost (in thousands)	Percentage Contributed
2001	58,572	100%
2002	69,245	100%
2003	68,361	100%

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 6: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

Fiscal Year	Fi	Beginning of Fiscal Year Liability (in thousands)		Current Year Claims and Changes in Estimates (in thousands)		Claims and Changes in Estimates		Claims Payments thousands)	Ye	d of Fiscal ar Liability thousands)
2002 - 2003	\$	95,288	\$	23,647	\$	(32,171)	\$	86,764		
2001 - 2002	\$	61,172	\$	61,832	\$	(27,716)	\$	95,288		

NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-3 - Erwin Lake Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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	Special Revenue Fund							
	General (SMD)							
				Variance with Final Budget				
	Original Budget	Final Budget	Actual	Favorable (Unfavorable)				
REVENUES	Dauget	Daaget	7101001	(Omavorable)				
Property taxes	\$ 33,443	\$ 33,443	\$ 34,207	\$ 764				
Special assessments	15,000	15,000	14,542	(458)				
Other taxes	<u>.</u>	-	1,331	1,331				
State assistance	-	-	740	740				
Investment earnings	•		1,138	1,138				
Total Revenues	48,443	48,443	51,958	3,515				
EXPENDITURES								
Salaries and benefits	2,761	2,761	2,761	•				
Services and supplies	36,448	36,448	7,722	28,726				
Reserves and contingencies	32,794	32,794		32,794				
Total Expenditures	72,003	72,003	10,483	61,520				
Net Change in Fund Balances	\$ (23,560)	\$ (23,560)	41,475	\$ 65,035				
Fund Balances - beginning			23,560					
Fund Balances - ending			\$ 65,035					

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-4 CEDAR GLEN

REPORT ON AUDIT

JUNE 30, 2003

County of San Bernardino Special Districts County Service Area No. 70 Zone R-4 - Cedar Glen Table of Contents

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DONALD L. ROGERS, C.P.A. JAY H. ZERCHER, C.P.A. ROBERT B. MEMORY, C.P.A. PHILLIP H. WALLER, C.P.A. BRENDA L. ODLE, C.P.A. KIRK A. FRANKS, C.P.A. KIRK A. FRANKS, C.P.A.

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LEENA SHANBHAG, C.P.A.
NANCY O'RAFERTY, C.P.A.
KATHLEEN L. DEVALK, C.P.A.
LAURIE K. MARSCHER, C.P.A.
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JENNIFER L. STARBUCK, C.P.A.
JOSEPH P. WALK, C.P.A.
SCOTT W. MANNO, C.P.A.
YUAN (PATRICIA) SONG, C.P.A.
JANET M. VRYHEID, C.P.A.
JANET M. VRYHEID, C.P.A.

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 70 - Zone R-4 - Cedar Glen

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-4 - Cedar Glen (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-4 - Cedar Glen, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS $\stackrel{\circ}{\circ}$ O The County of San Bernardino Special District County Service Area No. 70 - Zone R-4 - Cedar Glen has not presented the Management's Discussion and Analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements. September 26, 2003

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Statement of Net Assets June 30, 2003

ASSETS Cash and cash equivalents	\$ 3,830
Interest receivable Capital assets, net of depreciation	 21 50,347
Total Assets	 54,198
LIABILITIES Due to other governments	 254
NET ASSETS Invested in capital assets Unrestricted	50,347 3,597
Total Net Assets	\$ 53,944

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Statement of Activities For the Year Ended June 30, 2003

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EXPENSES	
Salaries and benefits	\$ 373
Services and supplies	1,384
Depreciation	1,361
Total Program Expenses	 3,118
PROGRAM REVENUES	
Special assessments	 1,998
Net Program Expense	 (1,120)
GENERAL REVENUES	
Property taxes	39
Investment earnings	115
Total General Revenues	 154
Change in Net Assets	(966)
Net Assets - beginning	 54,910
Net Assets - ending	\$ 53,944

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Balance Sheet Governmental Fund June 30, 2003

	R 	PECIAL EVENUE FUND General (SMG)
ASSETS Cash and cash equivalents Interest receivable	\$	3,830 21
Total Assets	\$	3,851
LIABILITIES AND FUND BALANCES		
Liabilities: Due to other governments	\$	254_
Total Liabilities		254
Fund Balances: Unreserved:		
Undesignated	 •	3,597
Total Fund Balances		3,597
Total Liabilities and Fund Balances	\$	3,851
Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because:	\$	3,597
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund.	<u></u>	50,347_
Net assets of governmental fund	<u>\$</u>	53,944

County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

	RE - F G	SPECIAL REVENUE FUND General (SMG)	
REVENUES			
Property taxes	\$	40	
Special assessments		1,998	
Investment earnings		115	
Total Revenues		2,153	
EXPENDITURES			
Salaries and benefits		374	
Services and supplies		1,384	
Solvidge and supplies	-		
Total Expenditures		1,758	
Net Change in Fund Balances		395	
Fund Balances - beginning		3,202	
Fund Balances - ending	\$	3,597	

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C			
000			Exhibit "E"
Õ			EXHIBIT E
C	County of San Bernardino Special Districts		
	County Service Area No. 70 - Zone R-4 - Cedar Glen		
	Reconciliation of the Statement of Revenues, Expenditures Changes in Fund Balances of Governmental Fund to th		
Ō	Statement of Activities	~	
O	For the Year Ended June 30, 2003		
O			
0			
0	Net Change in Fund Balances - Total Governmental Fund	\$	395
0			
Ō	Amounts reported for governmental activities in the statement of activities are different because:		
<u> </u>	are unierent because.		
$\tilde{\circ}$	Governmental funds report capital outlays as expenditures. However,		
\sim	in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
0	This is the amount by which depreciation expense exceeded capital		
Ö	outlay in the current period.		(1,361)
O		•	(000)
0	Change in net assets of governmental activities	\$	(966)
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\circ	The accompanying notes are an integral part of these financial stat	ements	S .
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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity

The County Service Area (CSA) No. 70 Zone R-4 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 900 feet of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-4 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-4 - Cedar Glen
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Deposits and investments

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Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40 - 60
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

Fund equity

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In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, compliance and accountability

A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Encumbrances

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Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2003 was as follows:

Governmental activities:	eginning Balance	_A	dditions	De	eletions	Ending Balance
Capital assets, being depreciated: Infrastructure	\$ 54,455	\$	46	\$		\$ 54,455
Total capital assets, being depreciated	 54,455				-	 54,455
Less accumulated depreciation for: Infrastructure Total accumulated depreciation	 (2,747)		(1,361) (1,361)		•	 (4,108) (4,108)
Total capital assets, being depreciated, net	\$ 51,708	\$	(1,361)	\$	-	\$ 50,347

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-4 - Cedar Glen
Notes to Financial Statements
June 30, 2003

NOTE 4: RETIREMENT PLAN

Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd floor, San Bernardino, California 92415-0014.

Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

Funding Policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

	Annual	
Year Ended June 30,	Pension Cost (in thousands)	Percentage Contributed
2001	58,572	100%
2002	69,245	100%
2003	68,361	100%

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 6: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

Fiscal Year	Fi	ginning of scal Year Liability thousands)	CI CI E	rrent Year laims and hanges in istimates thousands)	Claims Payments thousands)	Ye	d of Fiscal ar Liability thousands)
2002 - 2003	\$	95,288	\$	23,647	\$ (32,171)	\$	86,764
2001 - 2002	\$	61,172	\$	61,832	\$ (27,716)	\$	95,288

NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-4 - Cedar Glen Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

	Special Revenue Fund					
	General (SMG)					
	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)		
REVENUES						
Property taxes	\$ -	\$ -	\$ 40	\$ 40		
Special assessments	2,200	2,200	1,998	(202)		
Investment earnings	50	50	115	65		
Total Revenues	2,250	2,250	2,153	(97)		
EXPENDITURES						
Salaries and benefits	374	374	374	-		
Services and supplies	4,168	4,168	1,384	2,784		
Reserves and contingencies	911	911		911		
Total Expenditures	5,453	5,453_	1,758	3,695		
Net Change in Fund Balances	\$ (3,203)	\$ (3,203)	395	\$ 3,598		
Fund Balances - beginning			3,202			
Fund Balances - ending			\$ 3,597			

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-5 - SUGARLOAF

REPORT ON AUDIT

JUNE 30, 2003

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## County of San Bernardino Special Districts County Service Area No. 70 Zone R-5 - Sugarloaf Table of Contents

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DONALD L. ROGERS, C. P.A. JAY H. ZERCHER, C. P.A. ROBERT B. MEMORY, C. P.A. PHILLIP H. WALLER, C. P.A. BRENDA L. ODLE, C. P.A. KIRK A. FRANKS, C. P.A. KIRK A. FRANKS, C. P.A.

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SO MAN (PEONY) CHENG, C.P.A.
SCOTT W. MANNO, C.P.A.
YUAN (PATRICIA) SONG, C.P.A.
JANET M. VRYNEID, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-5 - Sugarloaf

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-5 - Sugarloaf (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-5 - Sugarloaf, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 17 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-5 - Sugarloaf has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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## County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Statement of Net Assets June 30, 2003

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| ASSETS Cash and cash equivalents Interest receivable Capital assets, net of depreciation | \$<br>120,288<br>634<br>3,429,735 |
|------------------------------------------------------------------------------------------|-----------------------------------|
| Total Assets                                                                             | <br>3,550,657                     |
| LIABILITIES  Due to other governments                                                    | <br>1,082                         |
| NET ASSETS Invested in capital assets Unrestricted                                       | <br>3,429,735<br>119,840          |
| Total Net Assets                                                                         | \$<br>3,549,575                   |

### County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Statement of Activities For the Year Ended June 30, 2003

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| EXPENSES               |                 |
|------------------------|-----------------|
| Salaries and benefits  | \$<br>10,664    |
| Services and supplies  | 19,938          |
| Depreciation           | 118,267         |
| Total Program Expenses | 148,869         |
| PROGRAM REVENUES       |                 |
| Charges for services   | <br>54,404      |
| Net Program Expense    | <br>(94,465)    |
| GENERAL REVENUES       |                 |
| Property taxes         | 1,655           |
| Investment earnings    | <br>3,151       |
| Total General Revenues | 4,806           |
| Change in Net Assets   | (89,659)        |
| Net Assets - beginning | <br>3,639,234   |
| Net Assets - ending    | \$<br>3,549,575 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Balance Sheet Governmental Fund June 30, 2003

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|                                                                                                                                                         | SPECIAL<br>REVENUE<br>FUND |
|---------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|
|                                                                                                                                                         | <br>General<br>(SMP)       |
| ASSETS Cash and cash equivalents Interest receivable                                                                                                    | \$<br>120,288<br>634       |
| Total Assets                                                                                                                                            | \$<br>120,922              |
| LIABILITIES AND FUND BALANCES                                                                                                                           |                            |
| Liabilities:  Due to other governments                                                                                                                  | \$<br>1,082                |
| Total Liabilities                                                                                                                                       | 1,082                      |
| Fund Balances: Unreserved:                                                                                                                              |                            |
| Undesignated                                                                                                                                            | 119,840                    |
| Total Fund Balances                                                                                                                                     | 119,840                    |
| Total Liabilities and Fund Balances                                                                                                                     | \$<br>120,922              |
| Total fund balances - governmental fund  Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$<br>119,840              |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund.                                | <br>3,429,735              |
| Net assets of governmental fund                                                                                                                         | \$<br>3,549,575            |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                             | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SMP) |          |
|-----------------------------|------------------------------------------------|----------|
| REVENUES                    |                                                |          |
| Property taxes              | \$                                             | 1,655    |
| Special assessments         |                                                | 54,404   |
| Investment earnings         |                                                | 3,151_   |
| Total Revenue               |                                                | 59,210   |
| EXPENDITURES                |                                                |          |
| Salaries and benefits       |                                                | 10,664   |
| Services and supplies       |                                                | 19,938   |
| Total Expenditures          |                                                | 30,602   |
| Net Change in Fund Balances |                                                | 28,608   |
| Fund Balances - beginning   |                                                | 91,232   |
| Fund Balances - ending      | \$                                             | 119,840_ |

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-5 - Sugarloaf
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Fund to the
Statement of Activities
For the Year Ended June 30, 2003

Net Change in Fund Balances - Total Governmental Fund \$ 28,608

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period.

(118,267)

Change in net assets of governmental activities

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\$ (89,659)

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Statement of Fiduciary Net Assets Agency Fund June 30, 2003

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| ASSETS Cash and cash equivalents | \$<br>610,394 |
|----------------------------------|---------------|
| LIABILITIES  Due to bond holders | \$<br>610,394 |

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting entity

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The County Service Area (CSA) No. 70 Zone R-5 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 23 miles of paved and unpaved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-5 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

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Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

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### County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Notes to Financial Statements June 30, 2003

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

#### **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Encumbrances

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Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

#### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

#### NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2003 was as follows:

| Governmental activities:                          | Beginning<br>Balance | Additions    | Deletions   | Ending<br>Balance |
|---------------------------------------------------|----------------------|--------------|-------------|-------------------|
| Capital assets, being depreciated: Infrastructure | \$4,730,669          | \$ -         | \$ -        | \$ 4,730,669      |
| Total capital assets, being depreciated           | 4,730,669            |              |             | 4,730,669         |
| Less accumulated depreciation for:                | (1,182,667)          | (118,267)    | _           | (1,300,934)       |
| Total accumulated depreciation                    | (1,182,667)          | (118,267)    | -           | (1,300,934)       |
| Total capital assets, being depreciated, net      | \$3,548,002          | \$ (118,267) | <u>\$ -</u> | \$ 3,429,735      |

NOTE 4: RETIREMENT PLAN

#### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary Responsibility

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The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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### County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Annual              |                                |                           |  |  |
|---------------------|--------------------------------|---------------------------|--|--|
| Year Ended June 30, | Pension Cost<br>(in thousands) | Percentage<br>Contributed |  |  |
|                     |                                |                           |  |  |
| 2001                | 58,572                         | 100%                      |  |  |
| 2002                | 69,245                         | 100%                      |  |  |
| 2003                | 68,361                         | 100%                      |  |  |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

#### NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

#### NOTE 6: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | C<br>C<br>E | rrent Year<br>laims and<br>hanges in<br>stimates<br>thousands) | Claims<br>Payments<br>thousands) | Ye | d of Fiscal<br>ar Liability<br>thousands) |
|-------------|----|----------------------------------------------------|-------------|----------------------------------------------------------------|----------------------------------|----|-------------------------------------------|
| 2002 - 2003 | \$ | 95,288                                             | \$          | 23,647                                                         | \$<br>(32,171)                   | \$ | 86,764                                    |
| 2001 - 2002 | \$ | 61,172                                             | \$          | 61,832                                                         | \$<br>(27,716)                   | \$ | 95,288                                    |

### NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-5 - Sugarloaf Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                             | Special Revenue Fund |                 |            |                                                             |  |  |  |  |  |
|-----------------------------|----------------------|-----------------|------------|-------------------------------------------------------------|--|--|--|--|--|
|                             | General (SMP)        |                 |            |                                                             |  |  |  |  |  |
|                             | Original<br>Budget   | Final<br>Budget | Actual     | Variance with<br>Final Budget<br>Favorable<br>(Unfavorable) |  |  |  |  |  |
| REVENUES                    | •                    | Φ.              | \$ 1,655   | Ф 4 CEE                                                     |  |  |  |  |  |
| Property taxes              | \$ -                 | \$ -            | , ,        | \$ 1,655<br>(4,506)                                         |  |  |  |  |  |
| Special assessments         | 56,000               | 56,000          | 54,404     | (1,596)                                                     |  |  |  |  |  |
| Investment earnings         | 1,500                | 1,500           | 3,151      | 1,651                                                       |  |  |  |  |  |
| Total Revenues              | 57,500               | 57,500          | 59,210     | 1,710                                                       |  |  |  |  |  |
| EXPENDITURES                |                      |                 |            |                                                             |  |  |  |  |  |
| Salaries and benefits       | 10,664               | 10,664          | 10,664     | -                                                           |  |  |  |  |  |
| Services and supplies       | 68,233               | 68,233          | 19,938     | 48,295                                                      |  |  |  |  |  |
| Reserves and contingencies  | 69,836               | 69,836          |            | 69,836                                                      |  |  |  |  |  |
| Total Expenditures          | 148,733              | 148,733         | 30,602     | 118,131                                                     |  |  |  |  |  |
| Net Change in Fund Balances | \$ (91,233)          | \$ (91,233)     | 28,608     | \$ 119,841                                                  |  |  |  |  |  |
| Fund Balances - beginning   |                      |                 | 91,232     |                                                             |  |  |  |  |  |
| Fund Balances - ending      |                      |                 | \$ 119,840 |                                                             |  |  |  |  |  |

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-7 - LAKE ARROWHEAD

**REPORT ON AUDIT** 

**JUNE 30, 2003** 

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-7 - Lake Arrowhead

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-7 - Lake Arrowhead (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-7 - Lake Arrowhead, as of June 30, 2003, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MÉMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-7 - Lake Arrowhead has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Statement of Net Assets June 30, 2003

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| ASSETS                              | •  | 0.000    |
|-------------------------------------|----|----------|
| Cash and cash equivalents           | \$ | 3,383    |
| Interest receivable                 |    | 18       |
| Capital assets, net of depreciation |    | 34,137   |
| Total Assets                        |    | 37,538   |
| LIABILITIES                         |    |          |
| Due to other governments            |    | 35,446   |
| NET ASSETS                          |    |          |
| Invested in capital assets          |    | 34,137   |
| Unrestricted                        |    | (32,045) |
| Total Net Assets                    | \$ | 2,092    |
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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Statement of Activities For the Year Ended June 30, 2003

| EXPENSES               |    |       |
|------------------------|----|-------|
| Salaries and benefits  | \$ | 836   |
| Services and supplies  |    | 3,278 |
| Total Program Expenses |    | 4,114 |
| PROGRAM REVENUES       |    |       |
| Charges for services   |    | 5,000 |
| Net Program Revenue    |    | 886   |
| GENERAL REVENUES       |    |       |
| Property taxes         |    | 7     |
| Investment earnings    |    | 208   |
| Total General Revenues |    | 215   |
| Change in Net Assets   |    | 1,101 |
| Net Assets - beginning | 1  | 991   |
| Net Assets - ending    | \$ | 2,092 |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Balance Sheet Governmental Funds June 30, 2003

|                                                                                                                | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SMS) |             | CAPITAL PROJECTS FUND Resurfacing (CKR) |          | Total<br>Governments<br>Funds |             |
|----------------------------------------------------------------------------------------------------------------|------------------------------------------------|-------------|-----------------------------------------|----------|-------------------------------|-------------|
| ASSETS Cash and cash equivalents Interest receivable                                                           | \$                                             | 3,228<br>17 | \$                                      | 155<br>1 | \$                            | 3,383<br>18 |
| Total Assets                                                                                                   | \$                                             | 3,245       | \$                                      | 156      | \$                            | 3,401       |
| LIABILITIES AND FUND BALANCES                                                                                  |                                                |             |                                         |          |                               |             |
| Liabilities:  Due to other governments                                                                         | \$_                                            | 35,446      | \$                                      |          | _\$_                          | 35,446      |
| Total Liabilities                                                                                              |                                                | 35,446      | <u> </u>                                |          |                               | 35,446      |
| Fund Balances: Unreserved: Undesignated (deficit)                                                              |                                                | (32,201)    |                                         | 156      |                               | (32,045)    |
| Total Fund Balances                                                                                            |                                                | (32,201)    |                                         | 156      |                               | (32,045)    |
| Total Liabilities and Fund Balances                                                                            | \$                                             | 3,245       | \$                                      | 156      |                               | (02,040)    |
| Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: |                                                |             |                                         |          |                               |             |
| Capital assets used in governr resources and, therefore, are r                                                 |                                                |             |                                         |          |                               | 34,137      |
| Net assets of governmental funds                                                                               |                                                |             |                                         |          | \$                            | 2,092       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

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|                                                           | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SMS) | CAPITAL PROJECTS FUND Resurfacing (CKR) | Total<br>Governmental<br>Funds |
|-----------------------------------------------------------|------------------------------------------------|-----------------------------------------|--------------------------------|
| REVENUES                                                  | r 7                                            | <b>\$</b> -                             | \$ 7                           |
| Property taxes Special assessments                        | \$ 7<br>5,000                                  | <b>a</b> -                              | 5,000                          |
| Investment earnings                                       | 202                                            | 6                                       | 208                            |
| mrocanom canango                                          |                                                |                                         |                                |
| Total Revenues                                            | 5,209                                          | 6_                                      | 5,215                          |
| EXPENDITURES                                              |                                                |                                         |                                |
| Salaries and benefits                                     | 836                                            | -                                       | 836                            |
| Services and supplies                                     | 3,278                                          | -                                       | 3,278                          |
| Capital outlay:<br>Improvements to land                   | _                                              | 34,137                                  | 34,137                         |
| improvements to land                                      |                                                | 01,107                                  |                                |
| Total Expenditures                                        | 4,114                                          | 34,137                                  | 38,251                         |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 1,095                                          | (34,131)                                | (33,036)                       |
|                                                           |                                                |                                         |                                |
| OTHER FINANCING SOURCES (USES)                            |                                                | 34,287                                  | 34,287                         |
| Transfer in<br>Transfer out                               | (34,287)                                       | 54,207                                  | (34,287)                       |
| Tunisier out                                              | (01,207)                                       | <u></u>                                 |                                |
| Total Other Financing Sources (Uses)                      | (34,287)                                       | 34,287                                  |                                |
| Net Change in Fund Balances                               | (33,192)                                       | 156                                     | (33,036)                       |
| Fund Balances - beginning                                 | 991_                                           | -                                       | 991                            |
| Fund Balances - ending                                    | \$ (32,201)                                    | \$ 156                                  | \$ (32,045)                    |

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-7 - Lake Arrowhead
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Funds to the
Statement of Activities
For the Year Ended June 30, 2003

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| Net Change in Fund Balances - Total Governmental Funds                                                                                                                                                                                                                                                           | \$<br>(33,036) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------|
| Amounts reported for governmental activities in the statement of activities are different because:                                                                                                                                                                                                               |                |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period. | 34,137         |
| Change in net assets of governmental activities                                                                                                                                                                                                                                                                  | \$<br>1,101    |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 500 feet of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital projects fund* labeled "Resurfacing" is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-7 - Lake Arrowhead
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

### **Fund equity**

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In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Stewardship, compliance and accountability

# A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# B. Deficit fund equity

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The general fund has a deficit fund balance of \$32,201 as of June 30, 2003.

### C. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

### NOTE 3: CAPITAL ASSETS

| Governmental activities:                                           | eginning<br>Balance | A  | dditions | De | eletions_ | <br>Ending<br>Balance |
|--------------------------------------------------------------------|---------------------|----|----------|----|-----------|-----------------------|
| Capital assets, not being depreciated:<br>Construction in progress | \$<br>_             | \$ | 34,137   | \$ | -         | \$<br>34,137          |
| Governmental activities capital assets, net                        | \$<br>-             | \$ | 34,137   | \$ | *         | \$<br>34,137          |

NOTE 4: RETIREMENT PLAN

### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

# Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

# **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |
|------------------------|------------------------------------|---------------------------|
| 2001                   | 58,572                             | 100%                      |
| 2002                   | 69,245                             | 100%                      |
| 2003                   | 68,361                             | 100%                      |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 6: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

NOTE 6: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | Current Year Claims and Changes in Estimates (in thousands) |        | Claims<br>Payments<br>(in thousands) |    | End of Fiscal<br>Year Liability<br>(in thousands) |  |
|-------------|----|----------------------------------------------------|-------------------------------------------------------------|--------|--------------------------------------|----|---------------------------------------------------|--|
| 2002 - 2003 | \$ | 95,288                                             | \$                                                          | 23,647 | \$<br>(32,171)                       | \$ | 86,764                                            |  |
| 2001 - 2002 | \$ | 61,172                                             | \$                                                          | 61,832 | \$<br>(27,716)                       | \$ | 95,288                                            |  |

NOTE 6: CONTINGENCIES

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As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-7 - Lake Arrowhead Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

|                                 | Special Revenue Fund |                 |              |                                                    |  |  |  |  |
|---------------------------------|----------------------|-----------------|--------------|----------------------------------------------------|--|--|--|--|
|                                 |                      |                 |              |                                                    |  |  |  |  |
|                                 | Original<br>Budget   | Final<br>Budget | Actual       | Variance with Final Budget Favorable (Unfavorable) |  |  |  |  |
| REVENUES                        | •                    |                 | ф <b>7</b>   | e 7                                                |  |  |  |  |
| Property taxes                  | \$ -                 | \$ -            | \$ 7         | \$ 7                                               |  |  |  |  |
| Special assessments             | 1,745                | 7,145           | 5,000<br>202 | (2,145)<br>202                                     |  |  |  |  |
| Investment earnings             | •                    | 2E 000          | 202          |                                                    |  |  |  |  |
| Other                           |                      | 35,000          |              | (35,000)                                           |  |  |  |  |
| Total Revenues                  | 1,745                | 42,145          | 5,209        | (36,936)                                           |  |  |  |  |
| EXPENDITURES                    |                      |                 |              |                                                    |  |  |  |  |
| Salaries and benefits           | 836                  | 836             | 836          | _                                                  |  |  |  |  |
| Services and supplies           | 1,205                | 6,605           | 3,278        | 3,327                                              |  |  |  |  |
| Reserves and contingencies      | 695                  | 695             | -            | 695                                                |  |  |  |  |
| , teach, each, a commigenees    |                      |                 |              |                                                    |  |  |  |  |
| Total Expenditures              | 2,736                | 8,136           | 4,114        | 4,022                                              |  |  |  |  |
| •                               |                      |                 |              |                                                    |  |  |  |  |
| Excess of Revenues Over (Under) |                      |                 |              |                                                    |  |  |  |  |
| Expenditures                    | (991)                | 34,009          | 1,095        | (32,914)                                           |  |  |  |  |
|                                 |                      |                 |              |                                                    |  |  |  |  |
| OTHER FINANCING SOURCES (USES)  |                      |                 |              |                                                    |  |  |  |  |
| Transfer out                    |                      | (35,000)        | (34,287)     | 713                                                |  |  |  |  |
|                                 |                      |                 |              |                                                    |  |  |  |  |
| Total Other Financing Sources   |                      |                 |              |                                                    |  |  |  |  |
| (Uses)                          |                      | (35,000)        | (34,287)_    | 713                                                |  |  |  |  |
| Net Change in Fund Balances     | \$ (991)             | \$ (991)        | (33,192)     | \$ (32,201)                                        |  |  |  |  |
| Fund Balances - beginning       |                      |                 | 991          |                                                    |  |  |  |  |
| Fund Balances - ending          |                      |                 | \$ (32,201)  |                                                    |  |  |  |  |

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**COUNTY OF SAN BERNARDINO** SPECIAL DISTRICTS **COUNTY SERVICE AREA No. 70 ZONE R-8 - RIVERSIDE TERRACE** 

**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 Riverside Terrace Table of Contents

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SCOTT W. MANNO, C.P.A.
YUAN (PATRICIA) SONG, C.P.A.
JANET M. VRYHEID, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-8 - Riverside Terrace

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-8 - Riverside Terrace (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-8 - Riverside Terrace, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 15 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

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AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-8 - Riverside Terrace has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Statement of Net Assets June 30, 2003

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| ASSETS Cash and cash equivalents Interest receivable | \$ 32,172<br>175 |
|------------------------------------------------------|------------------|
| Total Assets                                         | 32,347           |
| LIABILITIES  Due to other governments                | 509              |
| NET ASSETS Unrestricted                              | 31,838           |
| Total Net Assets                                     | _\$ 31,838       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Statement of Activities For the Year Ended June 30, 2003

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| EXPENSES               |              |
|------------------------|--------------|
| Salaries and benefits  | \$<br>2,415  |
| Services and supplies  | 7,523        |
| Total Program Expenses | <br>9,938    |
| PROGRAM REVENUES       |              |
| Charges for services   | <br>14,125   |
| Net Program Revenue    | <br>4,187    |
| GENERAL REVENUES       |              |
| Property taxes         | 24           |
| Investment earnings    | <br>923      |
| Total General Revenues | <br>947      |
| Change in Net Assets   | 5,134        |
| Net Assets - beginning | 26,704       |
| Net Assets - ending    | \$<br>31,838 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Balance Sheet Governmental Fund June 30, 2003

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|                                                                                                                                                        | R  | SPECIAL<br>EVENUE<br>FUND<br>General |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|----|--------------------------------------|
|                                                                                                                                                        |    | (SMY)                                |
| ASSETS Cash and cash equivalents Interest receivable                                                                                                   | \$ | 32,172<br>175                        |
| Total Assets                                                                                                                                           | \$ | 32,347                               |
| LIABILITIES AND FUND BALANCES                                                                                                                          |    |                                      |
| Liabilities:  Due to other governments                                                                                                                 | \$ | 509                                  |
| Total Liabilities                                                                                                                                      |    | 509                                  |
| Fund Balances: Unreserved:                                                                                                                             |    |                                      |
| Undesignated                                                                                                                                           |    | 31,838                               |
| Total Fund Balances                                                                                                                                    |    | 31,838                               |
| Total Liabilities and Fund Balances                                                                                                                    | \$ | 32,347                               |
|                                                                                                                                                        |    |                                      |
| Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$ | 31,838                               |
| None                                                                                                                                                   |    |                                      |
| Net assets of governmental fund                                                                                                                        | \$ | 31,838                               |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                             | RI<br>      | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SMY) |  |
|-----------------------------|-------------|------------------------------------------------|--|
| REVENUES                    |             |                                                |  |
| Property taxes              | \$          | 24                                             |  |
| Special assessments         |             | 14,125                                         |  |
| Investment earnings         |             | 923                                            |  |
| Total Revenue               |             | 15,072                                         |  |
| EXPENDITURES                |             |                                                |  |
| Salaries and benefits       |             | 2,415                                          |  |
| Services and supplies       |             | 7,523                                          |  |
|                             | <del></del> |                                                |  |
| Total Expenditures          |             | 9,938                                          |  |
| Net Change in Fund Balances |             | 5,134                                          |  |
| Net Change in Fund Dalances |             | 0,104                                          |  |
| Fund Balances - beginning   |             | 26,704                                         |  |
| Fund Balances - ending      | \$          | 31,838                                         |  |

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|----|---|---|---|----|----|---|---|
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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-8 - Riverside Terrace
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Fund to the
Statement of Activities
For the Year Ended June 30, 2003

| Net Change in Fund Balances - Total Governmental Fund                                              | \$<br>5,134 |
|----------------------------------------------------------------------------------------------------|-------------|
| Amounts reported for governmental activities in the statement of activities are different because: |             |
| None                                                                                               | <br>        |
| Change in net assets of governmental activities                                                    | \$<br>5,134 |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 Zone R-8 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 1 mile of paved road.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-8 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

# **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Stewardship, compliance and accountability

# A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: RETIREMENT PLAN

### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 3: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |  |  |
|------------------------|------------------------------------|---------------------------|--|--|
| 2001                   | 58,572                             | 100%                      |  |  |
| 2002                   | 69,245                             | 100%                      |  |  |
| 2003                   | 68,361                             | 100%                      |  |  |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 4: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 5: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | Current Year Claims and Changes in Estimates (in thousands) |        | Claims<br>Payments<br>(in thousands) |          | End of Fiscal<br>Year Liability<br>(in thousands) |        |
|-------------|----|----------------------------------------------------|-------------------------------------------------------------|--------|--------------------------------------|----------|---------------------------------------------------|--------|
| 2002 - 2003 | \$ | 95,288                                             | \$                                                          | 23,647 | \$                                   | (32,171) | \$                                                | 86,764 |
| 2001 - 2002 | \$ | 61,172                                             | \$                                                          | 61,832 | \$                                   | (27,716) | \$                                                | 95,288 |

NOTE 6: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-8 - Riverside Terrace Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

|                                | Special Revenue Fund |                 |           |                               |
|--------------------------------|----------------------|-----------------|-----------|-------------------------------|
|                                |                      |                 |           |                               |
|                                |                      |                 |           | Variance with<br>Final Budget |
|                                | Original<br>Budget   | Final<br>Budget | Actual    | Favorable (Unfavorable)       |
| REVENUES                       |                      |                 |           |                               |
| Property taxes                 | \$ -                 | <b>\$</b> -     | \$ 24     | \$ 24                         |
| Special assessments            | 14,000               | 14,000          | 14,125    | 125                           |
| Investment earnings            | 300                  | 300             | 923       | 623                           |
| Total Revenues                 | 14,300               | 14,300          | 15,072    | 772                           |
| EXPENDITURES                   |                      |                 |           |                               |
| Salaries and benefits          | 2,415                | 2,415           | 2,415     | -                             |
| Services and supplies          | 16,620               | 16,620          | 7,523     | 9,097                         |
| Reserves and contingencies     | 969                  | 969             |           | 969                           |
| Total Expenditures             | 20,004               | 20,004          | 9,938     | 10,066                        |
| Excess of Revenues Over        |                      |                 |           |                               |
| Expenditures                   | (5,704)              | (5,704)         | 5,134     | 10,838                        |
| OTHER FINANCING SOURCES (USES) |                      |                 |           |                               |
| Transfer out                   | (21,000)             | (21,000)        |           | 21,000                        |
| Total Other Financing Sources  |                      |                 |           |                               |
| (Uses)                         | (21,000)             | (21,000)        |           | 21,000                        |
| Net Change in Fund Balance     | \$ (26,704)          | \$ (26,704)     | 5,134     | \$ 31,838                     |
| Fund Balances - beginning      |                      |                 | 26,704    |                               |
| Fund Balances - ending .       |                      |                 | \$ 31,838 |                               |

0 0 **COUNTY OF SAN BERNARDINO REPORT ON AUDIT JUNE 30, 2003** 

**SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-9 - RIM FOREST** 

# County of San Bernardino Special Districts County Service Area No. 70 Zone R-9 - Rim Forest Table of Contents

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JANET M. VRYHEID, C.P.A.

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 70 - Zone R-9 - Rim Forest

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-9 - Rim Forest (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R-9 - Rim Forest, as of June 30, 2003, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS

CALIFORNIA SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS The County of San Bernardino Special District County Service Area No. 70 - Zone R-9 - Rim Forest has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Statement of Net Assets June 30, 2003

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| ASSETS Cash and cash equivalents Interest receivable | \$ 17,726<br>64  |
|------------------------------------------------------|------------------|
| Capital assets, net of depreciation                  | 27,867_          |
| Total Assets                                         | 45,657           |
| LIABILITIES  Due to other governments                | 127_             |
| NET ASSETS Invested in capital assets Unrestricted   | 27,867<br>17,663 |
| Total Net Assets                                     | \$ 45,530        |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Statement of Activities For the Year Ended June 30, 2003

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| EXPENSES               |              |
|------------------------|--------------|
| Salaries and benefits  | \$<br>4,490  |
| Services and supplies  | 3,804        |
| Total Program Expenses | 8,294        |
| PROGRAM REVENUES       |              |
| Charges for services   | <br>7,735    |
| Net Program Expense    | <br>(559)    |
| GENERAL REVENUES       |              |
| Property taxes         | 15           |
| Investment earnings    | 703          |
| Total General Revenues | <br>718      |
| Change in Net Assets   | 159          |
| Net Assets - beginning | <br>45,371   |
| Net Assets - ending    | \$<br>45,530 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Balance Sheet Governmental Funds June 30, 2003

|                                                                                                                | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SNG) |              | CAPITAL PROJECTS FUND Paving (CMY) |              | Total<br>Governmental<br>Funds |              |
|----------------------------------------------------------------------------------------------------------------|------------------------------------------------|--------------|------------------------------------|--------------|--------------------------------|--------------|
| ASSETS  Cash and cash equivalents Interest receivable                                                          | \$                                             | 15,536<br>51 | \$                                 | 2,190<br>13  | \$                             | 17,726<br>64 |
| Total Assets                                                                                                   | \$_                                            | 15,587       | \$                                 | 2,203_       | \$                             | 17,790       |
| LIABILITIES AND FUND BALANCES Liabilities:                                                                     |                                                |              |                                    |              |                                |              |
| Due to other governments                                                                                       | \$                                             | 127          | \$                                 | <del>-</del> | \$                             | 127          |
| Total Liabilities                                                                                              |                                                | 127          |                                    | <del>-</del> |                                | 127          |
| Fund Balances:<br>Unreserved:                                                                                  |                                                |              |                                    |              |                                |              |
| Undesignated                                                                                                   |                                                | 15,460       |                                    | 2,203        |                                | 17,663       |
| Total Fund Balances                                                                                            |                                                | 15,460       |                                    | 2,203        |                                | 17,663       |
| Total Liabilities and Fund Balances                                                                            | \$                                             | 15,587       | _\$                                | 2,203        |                                |              |
| Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: |                                                |              |                                    |              |                                |              |
| Capital assets used in governm resources and, therefore, are n                                                 |                                                |              |                                    |              |                                | 27,867       |
| Net assets of governmental funds                                                                               |                                                |              |                                    |              | \$                             | 45,530       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

|                                              | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SNG) | CAPITAL PROJECTS FUND Paving (CMY) | Total<br>Governmental<br>Funds |
|----------------------------------------------|------------------------------------------------|------------------------------------|--------------------------------|
| REVENUES                                     |                                                | •                                  |                                |
| Property taxes                               | \$ 15                                          | \$ -                               | \$ 15                          |
| Special assessments                          | 7,735                                          | -                                  | 7,735                          |
| Investment earnings                          | 633                                            | 70                                 | 703                            |
| Total Revenues                               | 8,383                                          | 70                                 | 8,453                          |
| EXPENDITURES                                 |                                                |                                    |                                |
| Salaries and benefits                        | 4,490                                          | -                                  | 4,490                          |
| Services and supplies                        | 3,804                                          | _                                  | 3,804                          |
| Capital outlay:                              | 0,001                                          |                                    | 0,004                          |
| Improvements to land                         | _                                              | 27,867                             | 27,867                         |
| ·                                            |                                                | 21,001                             | 27,001                         |
| Total Expenditures                           | 8,294                                          | 27,867                             | 36,161                         |
| Excess of Revenues Over (Under) Expenditures | 89                                             | (27,797)                           | (27,708)                       |
| OTHER FINANCING COHRCES (HSES)               |                                                |                                    |                                |
| OTHER FINANCING SOURCES (USES) Transfer in   |                                                | 30,000                             | 30,000                         |
| Transfer out                                 | (30,000)                                       | 30,000                             | (30,000)                       |
| Transfer out                                 | (30,000)                                       |                                    | (30,000)                       |
| Total Other Financing Sources (Uses)         | (30,000)                                       | 30,000                             | _                              |
| (0363)                                       | (30,000)                                       | 30,000                             | <u> </u>                       |
| Net Change in Fund Balances                  | (29,911)                                       | 2,203                              | (27,708)                       |
| Fund Balances - beginning                    | 45,371                                         |                                    | 45,371                         |
| Fund Balances - ending                       | \$ 15,460                                      | \$ 2,203                           | \$ 17,663                      |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2003

| Net Change in Fund Balances - Total Governmental Funds                                                                                                                                                                                                                                                           | \$          | (27,708) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|----------|
| Amounts reported for governmental activities in the statement of activities are different because:                                                                                                                                                                                                               |             |          |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period. | <del></del> | 27,867   |
| Change in net assets of governmental activities                                                                                                                                                                                                                                                                  | \$          | 159      |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 R-9 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 1 mile of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 R-9 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-9 - Rim Forest
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital projects fund labeled "Paving" is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

# Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

# **Fund equity**

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In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 2: CASH AND DEPOSITS

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Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: CAPITAL ASSETS

|                                                                | Beginning<br>Balance | Additions | Deletions | Ending<br>Balance |
|----------------------------------------------------------------|----------------------|-----------|-----------|-------------------|
| Governmental activities:                                       |                      |           |           |                   |
| Capital assets, not being depreciated Construction in progress | \$ -                 | \$ 27,867 | \$ -      | \$ 27,867         |
| Total capital assets, not being depreciated                    |                      | 27,867    |           | 27,867            |
| Governmental activities capital assets, net                    | \$ -                 | \$ 27,867 | \$ -      | \$ 27,867         |

NOTE 4: RETIREMENT PLAN

# Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN (continued)

# Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

# Funding Policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

|                        | Annual                      |                           |
|------------------------|-----------------------------|---------------------------|
| Year Ended<br>June 30, | Pension Cost (in thousands) | Percentage<br>Contributed |
| 2001                   | 58,572                      | 100%                      |
| 2002                   | 69,245                      | 100%                      |
| 2003                   | 68,361                      | 100%                      |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 6: RISK MANAGEMENT

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The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

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The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | CI<br>CI | rrent Year<br>laims and<br>hanges in<br>istimates<br>thousands) | Claims<br>Payments<br>thousands) | Ye | d of Fiscal<br>ar Liability<br>thousands) |
|-------------|----|----------------------------------------------------|----------|-----------------------------------------------------------------|----------------------------------|----|-------------------------------------------|
| 2002 - 2003 | \$ | 95,288                                             | \$       | 23,647                                                          | \$<br>(32,171)                   | \$ | 86,764                                    |
| 2001 - 2002 | \$ | 61,172                                             | \$       | 61,832                                                          | \$<br>(27,716)                   | \$ | 95,288                                    |

# NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

# NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-9 - Rim Forest Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                                      | Special Revenue Fund |                 |              |                                                             |  |  |  |  |  |
|--------------------------------------|----------------------|-----------------|--------------|-------------------------------------------------------------|--|--|--|--|--|
|                                      | General (SNG)        |                 |              |                                                             |  |  |  |  |  |
|                                      | Original<br>Budget   | Final<br>Budget | Actual       | Variance with<br>Final Budget<br>Favorable<br>(Unfavorable) |  |  |  |  |  |
| REVENUES                             |                      | _               |              |                                                             |  |  |  |  |  |
| Property taxes                       | \$ -                 | \$ -            | <b>\$</b> 15 | <b>\$</b> 15                                                |  |  |  |  |  |
| Special assessments                  | 9,960                | 9,960           | 7,735        | (2,225)                                                     |  |  |  |  |  |
| Investment earnings                  | 1,250                | 1,250_          | 633          | (617)                                                       |  |  |  |  |  |
| Total Revenues                       | 11,210               | 11,210          | 8,383        | (2,827)                                                     |  |  |  |  |  |
| EXPENDITURES                         |                      |                 |              |                                                             |  |  |  |  |  |
| Salaries and benefits                | 4,490                | 4,490           | 4,490        | •                                                           |  |  |  |  |  |
| Services and supplies                | 20,548               | 12,548          | 3,804        | 8,744                                                       |  |  |  |  |  |
| Reserves and contingencies           | 1,544                | 1,544           | -            | 1,544                                                       |  |  |  |  |  |
| <b>g</b>                             |                      |                 |              | .,,,,,                                                      |  |  |  |  |  |
| Total Expenditures                   | 26,582               | 18,582          | 8,294        | 10,288                                                      |  |  |  |  |  |
| Excess of Revenues Over Expenditures | (15.272)             | (7 272)         | 89           | 7,461                                                       |  |  |  |  |  |
| Experiunties                         | (15,372)             | (7,372)         | 09           | 7,401                                                       |  |  |  |  |  |
| OTHER FINANCING SOURCES (USES)       |                      |                 |              |                                                             |  |  |  |  |  |
| Transfer out                         | (30,000)             | (38,000)        | (30,000)     | 8,000                                                       |  |  |  |  |  |
|                                      |                      |                 |              |                                                             |  |  |  |  |  |
| Total Other Financing Sources        | (20,000)             | (20,000)        | (20,000)     | 0.000                                                       |  |  |  |  |  |
| (Uses)                               | (30,000)             | (38,000)        | (30,000)     | 8,000                                                       |  |  |  |  |  |
| Net Change in Fund Balances          | \$ (45,372)          | \$ (45,372)     | (29,911)     | \$ 15,461                                                   |  |  |  |  |  |
| Fund Balances - beginning            |                      |                 | 45,371       |                                                             |  |  |  |  |  |
| Fund Balances - ending               |                      |                 | \$ 15,460    |                                                             |  |  |  |  |  |

COUNTY OF SAN BERNARDINO
SPECIAL DISTRICTS
COUNTY SERVICE AREA No. 70
ZONE R-11 - RUNNING SPRINGS/PRESTON

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**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 Running Springs/Preston Table of Contents

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-11 - Running Springs/Preston

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-11 - Running Springs/Preston (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-11 - Running Springs/Preston, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 15 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

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AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-11 - Running Springs/Preston has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Statement of Net Assets June 30, 2003

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| ASSETS  Cash and cash equivalents Interest receivable | \$<br>4,553<br>24 |
|-------------------------------------------------------|-------------------|
| Total Assets                                          | <br>4,577         |
| LIABILITIES                                           | _                 |
| NET ASSETS Unrestricted                               | <br>4,577         |
| Total Net Assets                                      | \$<br>4,577       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Statement of Activities For the Year Ended June 30, 2003

| EXPENSES               |             |
|------------------------|-------------|
| Salaries and benefits  | \$<br>756   |
| Services and supplies  | 1,809       |
| Total Program Expenses | 2,565       |
| PROGRAM REVENUES       |             |
| Charges for services   | <br>4,149   |
| Net Program Revenue    | 1,584       |
| GENERAL REVENUES       |             |
| Property taxes         | 185         |
| Investment earnings    | 119         |
| Total General Revenues | <br>304     |
| Change in Net Assets   | 1,888       |
| Net Assets - beginning | <br>2,689   |
| Net Assets - ending    | \$<br>4,577 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Balance Sheet Governmental Fund June 30, 2003

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|                                                                                                                                                        | RE | PECIAL<br>EVENUE<br>FUND<br>General<br>(SNY) |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|----|----------------------------------------------|
| ASSETS Cash and cash equivalents Interest receivable                                                                                                   | \$ | 4,553<br>24                                  |
| Total Assets                                                                                                                                           | \$ | 4,577                                        |
| LIABILITIES AND FUND BALANCES Liabilities                                                                                                              | \$ | -                                            |
| Fund Balances: Unreserved: Undesignated                                                                                                                |    | 4,577                                        |
| Total Fund Balances                                                                                                                                    |    | 4,577_                                       |
| Total Liabilities and Fund Balances                                                                                                                    | \$ | 4,577                                        |
| Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$ | 4,577                                        |
| None                                                                                                                                                   |    |                                              |
| Net assets of governmental fund                                                                                                                        | \$ | 4,577                                        |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                            | RE<br>I | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SNY) |  |
|----------------------------|---------|------------------------------------------------|--|
| REVENUES                   |         |                                                |  |
| Property taxes             | \$      | 185                                            |  |
| Special assessments        |         | 4,149                                          |  |
| Investment earnings        |         | 119                                            |  |
| Total Revenues             |         | 4,453_                                         |  |
| EXPENDITURES               |         |                                                |  |
| Salaries and benefits      |         | 756                                            |  |
| Services and supplies      |         | 1,809_                                         |  |
| ·                          |         |                                                |  |
| Total Expenditures         |         | 2,565                                          |  |
| Net Change in Fund Balance |         | 1,888                                          |  |
| Fund Balances - beginning  |         | 2,689                                          |  |
| Fund Balances - ending     | \$      | 4,577                                          |  |

| $\bigcirc$       |                                                                                                         |       |             |
|------------------|---------------------------------------------------------------------------------------------------------|-------|-------------|
| $\mathbf{C}$     |                                                                                                         |       |             |
| $\circ$          |                                                                                                         |       | Exhibit "E" |
| $\bigcirc$       | o i co o del Districto                                                                                  |       |             |
|                  | County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Pre | eston |             |
| 0                | Reconciliation of the Statement of Revenues, Expenditures a                                             | and   |             |
| O                | Changes in Fund Balances of Governmental Fund to the                                                    |       |             |
| Õ                | Statement of Activities For the Year Ended June 30, 2003                                                |       |             |
|                  | , <b></b>                                                                                               |       |             |
| 0<br>0<br>0      |                                                                                                         |       |             |
| ŏ                | Net Change in Fund Balances - Total Governmental Fund                                                   | \$    | 1,888       |
|                  |                                                                                                         |       |             |
| 0000             | Amounts reported for governmental activities in the statement of activities are different because:      |       | ·           |
| 0                | None                                                                                                    |       | -           |
| 0                | _                                                                                                       |       |             |
| 0                | Change in net assets of governmental activities                                                         | \$    | 1,888       |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                | •                                                                                                       |       |             |
| 0000000          |                                                                                                         |       |             |
| $\circ$          |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| <b>6</b>         |                                                                                                         |       |             |
|                  |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| O                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| 0                |                                                                                                         |       |             |
| $\Theta$         | •                                                                                                       |       |             |
| Õ                |                                                                                                         |       |             |
| Õ                |                                                                                                         |       |             |
| ŏ                |                                                                                                         |       |             |
| 000000000        |                                                                                                         |       |             |
| Õ                |                                                                                                         |       |             |
| $\tilde{\Omega}$ |                                                                                                         |       |             |
| $\tilde{\circ}$  | The accompanying notes are an integral part of these financial state                                    | ments | •           |
| $\tilde{c}$      | -7-                                                                                                     |       |             |
| $\mathcal{O}$    |                                                                                                         |       |             |
| <b>*</b>         |                                                                                                         |       |             |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 Zone R-11 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 12 miles of unpaved roads, 8 miles of paved roads, one community center and one five-acre park.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-11 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-11 - Running Springs/Preston
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

# **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

# **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: RETIREMENT PLAN

# Plan Description

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The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

# Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

# **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

# NOTE 3: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |  |  |  |
|------------------------|------------------------------------|---------------------------|--|--|--|
| 2001                   | 58,572                             | 100%                      |  |  |  |
| 2002                   | 69,245                             | 100%                      |  |  |  |
| 2003                   | 68,361                             | 100%                      |  |  |  |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

# NOTE 4: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 5: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Beginning of<br>Fiscal Year<br>Liability<br>ear (in thousands) |        | Current Year Claims and Changes in Estimates (in thousands) |        | Claims Payments (in thousands) |          | End of Fiscal<br>Year Liability<br>(in thousands) |        |
|-------------|----------------------------------------------------------------|--------|-------------------------------------------------------------|--------|--------------------------------|----------|---------------------------------------------------|--------|
| 2002 - 2003 | \$                                                             | 95,288 | \$                                                          | 23,647 | \$                             | (32,171) | \$                                                | 86,764 |
| 2001 - 2002 | \$                                                             | 61,172 | \$                                                          | 61,832 | \$                             | (27,716) | \$                                                | 95,288 |

NOTE 6: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-11 - Running Springs/Preston Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                            | Special Revenue Fund |                 |          |                                                    |  |  |  |  |  |  |
|----------------------------|----------------------|-----------------|----------|----------------------------------------------------|--|--|--|--|--|--|
|                            | General (SNY)        |                 |          |                                                    |  |  |  |  |  |  |
| REVENUES                   | Original<br>Budget   | Final<br>Budget | Actual   | Variance with Final Budget Favorable (Unfavorable) |  |  |  |  |  |  |
| Property taxes             | \$ ·-                | \$ -            | \$ 185   | \$ 185                                             |  |  |  |  |  |  |
| Special assessments        | 4,200                | 4,200           | 4,149    | (51)                                               |  |  |  |  |  |  |
| Investment earnings        |                      |                 | 119      | 119                                                |  |  |  |  |  |  |
| Total Revenues             | 4,200                | 4,200           | 4,453    | 253                                                |  |  |  |  |  |  |
| EXPENDITURES               |                      |                 |          |                                                    |  |  |  |  |  |  |
| Salaries and benefits      | 756                  | 756             | 756      | -                                                  |  |  |  |  |  |  |
| Services and supplies      | 5,740                | 5,740           | 1,809    | 3,931                                              |  |  |  |  |  |  |
| Reserves and contingencies | 393                  | 393             |          | 393                                                |  |  |  |  |  |  |
| Total Expenditures         | 6,889                | 6,889           | 2,565    | 4,324                                              |  |  |  |  |  |  |
| Net Change in Fund Balance | \$ (2,689)           | \$ (2,689)      | 1,888    | \$ 4,577                                           |  |  |  |  |  |  |
| Fund Balances - beginning  |                      |                 | 2,689    |                                                    |  |  |  |  |  |  |
| Fund Balances - ending     |                      |                 | \$ 4,577 |                                                    |  |  |  |  |  |  |

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-12 - BALDWIN LAKE

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**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 Zone R-12 - Baldwin Lake Table of Contents

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YUAN (PATRICIA) SONG, C.P.A.
JANET M. VRYHEID, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-12 - Baldwin Lake

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-12 - Baldwin Lake (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-12 - Baldwin Lake, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-12 - Baldwin Lake has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Statement of Net Assets June 30, 2003

| ASSETS Cash and cash equivalents Interest receivable | \$ 4,897<br>27 |
|------------------------------------------------------|----------------|
| Total Assets                                         | 4,924          |
| LIABILITIES                                          |                |
| NET ASSETS Unrestricted                              | 4,924          |
| Total Net Assets                                     | \$ 4,924       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Statement of Activities For the Year Ended June 30, 2003

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| Services and supplies         1,442           Total Program Expenses         2,957           PROGRAM REVENUES         1,699           Charges for services         (1,258)           Net Program Expense         (1,258)           GENERAL REVENUES         155           Investment earnings         155           Total General Revenues         155           Change in Net Assets         (1,103)           Net Assets - beginning         6,027           Net Assets - ending         \$ 4,924 | EXPENSES Salaries and benefits         | \$        | 1,515   |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|-----------|---------|
| Total Program Expenses 2,957  PROGRAM REVENUES Charges for services 1,699 Net Program Expense (1,258)  GENERAL REVENUES Investment earnings 155 Total General Revenues 155  Change in Net Assets (1,103)  Net Assets - beginning 6,027                                                                                                                                                                                                                                                              |                                        | •         | •       |
| Charges for services Net Program Expense  GENERAL REVENUES Investment earnings Total General Revenues  Change in Net Assets  Net Assets - beginning  1,699 (1,258)  155 (1,103)                                                                                                                                                                                                                                                                                                                     | •                                      |           | 2,957   |
| Net Program Expense (1,258)  GENERAL REVENUES Investment earnings Total General Revenues 155  Change in Net Assets (1,103)  Net Assets - beginning 6,027                                                                                                                                                                                                                                                                                                                                            | PROGRAM REVENUES                       |           | 4 000   |
| GENERAL REVENUES Investment earnings Total General Revenues  Change in Net Assets  (1,103)  Net Assets - beginning                                                                                                                                                                                                                                                                                                                                                                                  | Charges for services                   |           |         |
| Investment earnings Total General Revenues  Change in Net Assets  (1,103)  Net Assets - beginning  6,027                                                                                                                                                                                                                                                                                                                                                                                            | Net Program Expense                    |           | (1,258) |
| Total General Revenues  Change in Net Assets  (1,103)  Net Assets - beginning  6,027                                                                                                                                                                                                                                                                                                                                                                                                                |                                        |           | 155     |
| Change in Net Assets (1,103)  Net Assets - beginning 6,027                                                                                                                                                                                                                                                                                                                                                                                                                                          | —————————————————————————————————————— |           |         |
| Net Assets - beginning 6,027                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Total General Nevendes                 | _         |         |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Change in Net Assets                   |           | (1,103) |
| Net Assets - ending \$ 4,924                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Net Assets - beginning                 |           | 6,027   |
| Net Assets - ending \$ 4,924                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | <u>-</u>                               | _         |         |
|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | Net Assets - ending                    | <u>\$</u> | 4,924   |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Balance Sheet Governmental Fund June 30, 2003

|                                                                                                                       | RE          | PECIAL<br>EVENUE<br>FUND<br>General<br>(SOA) |
|-----------------------------------------------------------------------------------------------------------------------|-------------|----------------------------------------------|
| ASSETS Cash and cash equivalents Interest receivable                                                                  | \$          | 4,897<br>27                                  |
| Total Assets                                                                                                          | \$          | 4,924                                        |
| LIABILITIES AND FUND BALANCES Liabilities                                                                             | \$          |                                              |
| Fund Balances: Unreserved: Undesignated                                                                               |             | 4,924                                        |
| Total Fund Balances                                                                                                   |             | 4,924                                        |
| Total Liabilities and Fund Balances                                                                                   | \$          | 4,924                                        |
| Total fund balances - governmental fund                                                                               | \$          | 4,924                                        |
| Amounts reported for <i>governmental activities</i> in the statement of net assets (Exhibit A) are different because: |             |                                              |
| None                                                                                                                  | <del></del> | -                                            |
| Net assets of governmental fund                                                                                       | \$          | 4,924                                        |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                             | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SOA) |
|-----------------------------|------------------------------------------------|
| REVENUES                    |                                                |
| Special assessments         | \$ 1,699                                       |
| Investment earnings         | 155                                            |
| Total Revenues              | 1,854                                          |
| EXPENDITURES                |                                                |
| Salaries and benefits       | 1,515                                          |
| Services and supplies       | 1,442                                          |
| Total Expenditures          | 2,957                                          |
| Net Change in Fund Balances | (1,103)                                        |
| Fund Balances - beginning   | 6,027                                          |
| Fund Balances - ending      | \$ 4,924                                       |

| 0                                       |                                                                                                                |              |             |
|-----------------------------------------|----------------------------------------------------------------------------------------------------------------|--------------|-------------|
| $\circ$                                 |                                                                                                                |              | Exhibit "E" |
| Ö                                       | County of San Bornardina Special Districts                                                                     |              |             |
| C                                       | County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake               | <del>)</del> |             |
| $\mathbb{C}$                            | Reconciliation of the Statement of Revenues, Expenditures Changes in Fund Balances of Governmental Fund to the | and          |             |
| 0                                       | Statement of Activities                                                                                        | <b>G</b>     |             |
| 0                                       | For the Year Ended June 30, 2003                                                                               |              |             |
| 0                                       |                                                                                                                |              |             |
| $\hat{O}$                               | Not Change in Fixed Releases Total Covernmental Fund                                                           | \$           | (1,103)     |
| õ                                       | Net Change in Fund Balances - Total Governmental Fund                                                          | Ψ            | (1,103)     |
| 000000000000000000000000000000000000000 | Amounts reported for governmental activities in the statement of activities are different because:             |              |             |
| $\tilde{\mathcal{C}}$                   | None                                                                                                           |              |             |
| 0                                       | Change in not assets of governmental activities                                                                | \$           | (1,103)     |
| 0                                       | Change in net assets of governmental activities                                                                | <del></del>  | (1,103)     |
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| 0000                                    |                                                                                                                |              |             |
|                                         |                                                                                                                |              |             |
| $\mathbf{O}$                            | The accompanying notes are an integral part of these financial start-7-                                        | tement       | S.          |
| $\mathbf{C}$                            | -1-                                                                                                            |              |             |
| $\mathbf{C}$                            |                                                                                                                |              |             |

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-12 - Baldwin Lake
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 Zone R-12 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 2 miles of unpaved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-12 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-12 - Baldwin Lake
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

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Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

## Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

### NOTE 3: RETIREMENT PLAN

# Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

NOTE 3: RETIREMENT PLAN (continued)

# **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |
|------------------------|------------------------------------|---------------------------|
| 2001                   | 58,572                             | 100%                      |
| 2002                   | 69,245                             | 100%                      |
| 2003                   | 68,361                             | 100%                      |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 4: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT

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The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT (continued)

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The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>iscal Year<br>Liability<br>thousands) | CI<br>Ci    | Current Year Claims and Changes in Estimates (in thousands) |    | Claims<br>Payments<br>thousands) | End of Fiscal<br>Year Liability<br>(in thousands) |        |  |
|-------------|----|-----------------------------------------------------|-------------|-------------------------------------------------------------|----|----------------------------------|---------------------------------------------------|--------|--|
| 2002 - 2003 | \$ | 95,288                                              | <b>\$</b>   | 23,647                                                      | \$ | (32,171)                         | \$                                                | 86,764 |  |
| 2001 - 2002 | \$ | 61,172                                              | • <b>\$</b> | 61,832                                                      | \$ | (27,716)                         | \$                                                | 95,288 |  |

NOTE 6: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-12 - Baldwin Lake Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                                            | Special Revenue Fund |                              |                 |              |           |              |                 |                                                   |  |
|--------------------------------------------|----------------------|------------------------------|-----------------|--------------|-----------|--------------|-----------------|---------------------------------------------------|--|
|                                            | General (SOA)        |                              |                 |              |           |              |                 |                                                   |  |
|                                            |                      | Original Final Budget Budget |                 |              |           | Actual       | Fin<br>Fa       | iance with<br>al Budget<br>avorable<br>favorable) |  |
| REVENUES                                   | •                    | 0.000                        | •               | 0.000        | •         | 4.000        | •               | (004)                                             |  |
| Special assessments<br>Investment earnings | <b>\$</b><br>——      | 2,000<br>200                 | <b>\$</b><br>—— | 2,000<br>200 | <b>\$</b> | 1,699<br>155 | <b>\$</b><br>—— | (301)<br>(45)                                     |  |
| Total Revenues                             | <del></del>          | 2,200                        | <del></del>     | 2,200        |           | 1,854        |                 | (346)                                             |  |
| EXPENDITURES                               |                      |                              |                 |              |           |              |                 |                                                   |  |
| Salaries and benefits                      |                      | 1,515                        |                 | 1,515        |           | 1,515        |                 | -                                                 |  |
| Services and supplies                      |                      | 4,688                        |                 | 4,688        |           | 1,442        |                 | 3,246                                             |  |
| Reserves and contingencies                 |                      | 2,024                        |                 | 2,024        |           | <u>•</u>     |                 | 2,024                                             |  |
| Total Expenditures                         |                      | 8,227                        |                 | 8,227        |           | 2,957        |                 | 5,270                                             |  |
| Net Change in Fund Balances                | \$                   | (6,027)                      | \$              | (6,027)      |           | (1,103)      | \$              | 4,924                                             |  |
| Fund Balances - beginning                  |                      |                              |                 |              |           | 6,027        |                 |                                                   |  |
| Fund Balances - ending                     |                      |                              |                 |              | \$        | 4,924        |                 |                                                   |  |

COUNTY OF SAN BERNARDINO
SPECIAL DISTRICTS
COUNTY SERVICE AREA No. 70
ZONE R13 - ARROWHEAD NORTH SHORE

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**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 Zone R13 - Arrowhead North Shore Table of Contents

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R13 - Arrowhead North Shore

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R13 - Arrowhead North Shore (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 70 - Zone R13 - Arrowhead North Shore, as of June 30, 2003, and the respective changes in financial position thereof for the year then enced in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

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AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R13 - Arrowhead North Shore has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Statement of Net Assets June 30, 2003

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| ASSETS                              |             |        |
|-------------------------------------|-------------|--------|
| Cash and cash equivalents           | \$          | 15,111 |
| Interest receivable                 |             | 66     |
| Capital assets, net of depreciation |             | 29,428 |
| Total Assets                        |             | 44,605 |
| LIABILITIES                         |             |        |
| Due to other governments            |             | 64     |
| NET ASSETS                          |             |        |
| Invested in capital assets          |             | 29,428 |
| Unrestricted                        | <del></del> | 15,113 |
| Total Net Assets                    | \$          | 44,541 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Statement of Activities For the Year Ended June 30, 2003

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| EXPENSES               |              |
|------------------------|--------------|
| Salaries and benefits  | \$<br>3,016  |
| Services and supplies  | <br>4,306    |
| Total Program Expenses | 7,322        |
| PROGRAM REVENUES       |              |
| Charges for services   | <br>8,601    |
| Net Program Revenue    | <br>1,279    |
| GENERAL REVENUES       |              |
| Property taxes         | 126          |
| Investment earnings    | <br>626      |
| Total General Revenues | 752          |
| Change in Net Assets   | 2,031        |
| Net Assets - beginning | <br>42,510   |
| Net Assets - ending    | \$<br>44,541 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Balance Sheet Governmental Funds June 30, 2003

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|                                                                                                                | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SOE) |              | CAPITAL<br>PROJECTS<br>FUND<br>Slurry<br>(CMZ) |          | Gov | Total<br>vernmental<br>Funds |  |
|----------------------------------------------------------------------------------------------------------------|------------------------------------------------|--------------|------------------------------------------------|----------|-----|------------------------------|--|
| ASSETS Cash and cash equivalents Interest receivable                                                           | \$                                             | 14,261<br>61 | \$                                             | 850<br>5 | \$  | 15, <b>111</b><br>66         |  |
| Total Assets                                                                                                   | \$                                             | 14,322       | \$                                             | 855      | \$  | 15,177                       |  |
| LIABILITIES AND FUND BALANCES Liabilities:                                                                     |                                                |              |                                                |          |     |                              |  |
| Due to other governments                                                                                       | \$                                             | 64           | \$                                             |          | _\$ | 64                           |  |
| Total Liabilities                                                                                              |                                                | 64           |                                                | <u>-</u> |     | 64                           |  |
| Fund Balances:<br>Unreserved:                                                                                  |                                                |              |                                                |          |     |                              |  |
| Undesignated                                                                                                   |                                                | 14,258       |                                                | 855      |     | 15,113                       |  |
| Total Fund Balances                                                                                            |                                                | 14,258       |                                                | 855      |     | 15,113                       |  |
| Total Liabilities and Fund Balances                                                                            | \$                                             | 14,322       | \$                                             | 855      |     |                              |  |
| Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: |                                                |              |                                                |          |     |                              |  |
| Capital assets used in governm resources and, therefore, are n                                                 |                                                |              |                                                |          |     | 29,428                       |  |
| Net assets of governmental funds                                                                               |                                                |              |                                                |          | \$  | 44,541                       |  |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2003

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|                                                           | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SKP) | CAPITAL PROJECTS FUND Paving (CMU) | Total<br>Governmental<br>Funds |
|-----------------------------------------------------------|------------------------------------------------|------------------------------------|--------------------------------|
| REVENUES                                                  |                                                | •                                  | ф 400                          |
| Property taxes                                            | \$ 126                                         | \$ -                               | \$ 126                         |
| Special assessments                                       | 8,601                                          | - 202                              | 8,601                          |
| Investment earnings                                       | 343                                            | 283                                | 626                            |
| Total Revenues                                            | 9,070                                          | 283                                | 9,353                          |
| EXPENDITURES                                              |                                                |                                    |                                |
| Salaries and benefits                                     | 3,016                                          | •                                  | 3,016                          |
| Services and supplies                                     | 4,306                                          | -                                  | 4,306                          |
| Capital outlay:                                           | •                                              |                                    |                                |
| Improvements to land                                      | -                                              | 29,428                             | 29,428                         |
| Total Expenditures                                        | 7,322                                          | 29,428                             | 36,750                         |
| Format (Deficiency) of December Over                      |                                                |                                    |                                |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 1,748                                          | (29,145)                           | (27,397)                       |
| (Onder) Expenditures                                      | 1,740                                          | (23,143)                           | (21,001)                       |
| OTHER FINANCING SOURCES (USES)                            |                                                |                                    |                                |
| Transfer in                                               | -                                              | 30,000                             | 30,000                         |
| Transfer out                                              | (30,000)                                       | •                                  | (30,000)                       |
|                                                           | 3 3                                            |                                    | <u> </u>                       |
| Total Other Financing Sources                             |                                                |                                    |                                |
| (Uses)                                                    | (30,000)                                       | 30,000                             | -                              |
| Net Change in Fund Balances                               | (28,252)                                       | 855                                | (27,397)                       |
|                                                           | (,/                                            |                                    | , , ,                          |
| Fund Balances - beginning                                 | 42,510                                         |                                    | 42,510                         |
| Fund Balances - ending                                    | \$ 14,258                                      | \$ 855                             | \$ 15,113                      |

| Exhibit " | Ε" |
|-----------|----|
|-----------|----|

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2003

| Net Change in Fund Balances - Total Governmental Funds                                                                                                                                                                                                                                                           | \$<br>(27,397) |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------|
| Amounts reported for governmental activities in the statement of activities are different because:                                                                                                                                                                                                               |                |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period. | <br>29,428     |
| Change in net assets of governmental activities                                                                                                                                                                                                                                                                  | \$<br>2,031    |

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County of San Bernardino Special Districts

County Service Area No. 70 - Zone R13 - Arrowhead North Shore

Notes to Financial Statements

June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting entity

The County Service Area (CSA) No. 70 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 3 miles of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 R-13 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital projects fund* labeled "Slurry" is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R13 - Arrowhead North Shore
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

## **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# **Use of estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Encumbrances

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Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

# NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2003 was as follows:

|                                                                 | eginning<br>Jalance | Α  | dditions | De | eletions | Ending<br>Balance |
|-----------------------------------------------------------------|---------------------|----|----------|----|----------|-------------------|
| Governmental activities: Capital assets, not being depreciated: |                     |    | -        |    | ·        | <br>              |
| Construction in progress                                        | \$<br>-             | \$ | 29,428   | \$ |          | \$<br>29,428      |
| Total capital assets, not being depreciated                     | -                   |    | 29,428   |    | -        | <br>29,428        |
| Governmental activities capital assets, net                     | \$<br><u>-</u>      | \$ | 29,428   | \$ | <u>-</u> | \$<br>29,428      |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

NOTE 4: RETIREMENT PLAN

# Plan Description

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The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

# Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

# NOTE 4: RETIREMENT PLAN (continued)

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The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended | Annual<br>Pension Cost | Percentage  |
|------------|------------------------|-------------|
| June 30,   | (in thousands)         | Contributed |
| 2001       | 58,572                 | 100%        |
| 2002       | 69,245                 | 100%        |
| 2003       | 68,361                 | 100%        |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 6: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Notes to Financial Statements June 30, 2003

NOTE 6: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>iscal Year<br>Liability<br>thousands) | Current Year Claims and Changes in Estimates (in thousands) |        | Claims<br>Payments<br>(in thousands) |          | End of Fiscal<br>Year Liability<br>(in thousands) |        |
|-------------|----|-----------------------------------------------------|-------------------------------------------------------------|--------|--------------------------------------|----------|---------------------------------------------------|--------|
| 2002 - 2003 | \$ | 95,288                                              | \$                                                          | 23,647 | \$                                   | (32,171) | \$                                                | 86,764 |
| 2001 - 2002 | \$ | 61,172                                              | \$                                                          | 61,832 | \$                                   | (27,716) | \$                                                | 95,288 |

NOTE 7: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R13 - Arrowhead North Shore Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                                      | Special Revenue Fund |                 |           |                                                             |  |  |  |  |
|--------------------------------------|----------------------|-----------------|-----------|-------------------------------------------------------------|--|--|--|--|
|                                      | <u></u>              | Gener           | al (SOE)  |                                                             |  |  |  |  |
|                                      | Original<br>Budget   | Final<br>Budget | Actual    | Variance with<br>Final Budget<br>Favorable<br>(Unfavorable) |  |  |  |  |
| REVENUES                             | _                    | _               |           | _                                                           |  |  |  |  |
| Property taxes                       | \$ -                 | \$ -            | \$ 126    | \$ 126                                                      |  |  |  |  |
| Special assessments                  | 7,000                | 7,000           | 8,601     | 1,601                                                       |  |  |  |  |
| Investment earnings                  | 750                  | 750             | 343       | (407)                                                       |  |  |  |  |
| Total Revenues                       | 7,750                | 7,750           | 9,070     | 1,320                                                       |  |  |  |  |
| EXPENDITURES                         |                      |                 |           |                                                             |  |  |  |  |
| Salaries and benefits                | 3,016                | 3,016           | 3,016     | _                                                           |  |  |  |  |
| Services and supplies                | 9,186                | 9,186           | 4,306     | 4,880                                                       |  |  |  |  |
| Reserves and contingencies           | 8,058                | 8,058           | -         | 8,058                                                       |  |  |  |  |
| · ·                                  |                      |                 |           |                                                             |  |  |  |  |
| Total Expenditures                   | 20,260               | 20,260          | 7,322     | 12,938                                                      |  |  |  |  |
| Excess of Revenues Over Expenditures | (12,510)             | (12,510)        | 1,748     | 14,258                                                      |  |  |  |  |
| OTHER FINANCING SOURCES (USES)       |                      |                 |           |                                                             |  |  |  |  |
| Transfer out                         | (30,000)             | (30,000)        | (30,000)  |                                                             |  |  |  |  |
|                                      |                      |                 |           |                                                             |  |  |  |  |
| Total Other Financing Sources        | (20,000)             | (20,000)        | (20,000)  |                                                             |  |  |  |  |
| (Uses)                               | (30,000)             | (30,000)        | (30,000)  |                                                             |  |  |  |  |
| Net Change in Fund Balances          | \$ (42,510)          | \$ (42,510)     | (28,252)  | \$ 14,258                                                   |  |  |  |  |
| Fund Balances - beginning            |                      |                 | 42,510    |                                                             |  |  |  |  |
| Fund Balances - ending               |                      |                 | \$ 14,258 |                                                             |  |  |  |  |

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-15 - LANDERS

**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 Landers Table of Contents

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JANET M. WRYHEID, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 – Zone R-15 - Landers

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-15 - Landers (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-15 - Landers, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 17 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

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AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-15 - Landers has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Statement of Net Assets June 30, 2003

| ASSETS                              |                                                  |        |
|-------------------------------------|--------------------------------------------------|--------|
| Cash and cash equivalents           | \$                                               | 38,911 |
| Interest receivable                 |                                                  | 137    |
| Capital assets, net of depreciation | <del></del>                                      | 15,468 |
| Total Assets                        |                                                  | 54,516 |
| LIABILITIES                         |                                                  |        |
| Salaries and benefits payable       |                                                  | 2,495  |
| Due to other governments            |                                                  | 127    |
| Compensated absences payable        |                                                  | 2,474  |
| Total Liabilities                   |                                                  | 5,096  |
| NET ASSETS                          |                                                  |        |
| Invested in capital assets          |                                                  | 15,468 |
| Unrestricted                        | <del>*** *********************************</del> | 33,952 |
| Total Net Assets                    | \$                                               | 49,420 |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Statement of Activities For the Year Ended June 30, 2003

| EXPENSES                           |           |   |
|------------------------------------|-----------|---|
| Salaries and benefits              | \$ 73,759 |   |
| Services and supplies              | 15,060    |   |
| Depreciation                       | 6,188     |   |
| Total Program Expenses             | 95,007    | _ |
| PROGRAM REVENUES                   |           |   |
| Charges for services               | 64,807    |   |
| Operating grants and contributions | 27,353    |   |
| Net Program Expense                | (2,847)   | _ |
| GENERAL REVENUES                   |           |   |
| Property taxes                     | 3,251     |   |
| Investment earnings                | 513       |   |
| Total General Revenues             | 3,764     | _ |
| Change in Net Assets               | 917       |   |
| Net Assets - beginning             | 48,503    |   |
| Net Assets - ending                | \$ 49,420 |   |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Balance Sheet Governmental Fund June 30, 2003

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|                                                                                                                                                        | RE           | PECIAL<br>EVENUE<br>FUND<br>General<br>(SOG) |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|----------------------------------------------|
| ASSETS                                                                                                                                                 |              | <u> </u>                                     |
| Cash and cash equivalents Interest receivable                                                                                                          | \$<br>       | 38,911<br>137                                |
| Total Assets                                                                                                                                           | \$           | 39,048                                       |
| LIABILITIES AND FUND BALANCES Liabilities:                                                                                                             |              |                                              |
| Salaries and benefits payable  Due to other governments                                                                                                | \$           | 2,495<br>127                                 |
| Total Liabilities                                                                                                                                      |              | 2,622                                        |
| Fund Balances:                                                                                                                                         |              |                                              |
| Unreserved: Undesignated                                                                                                                               |              | 36,426                                       |
| Total Fund Balances                                                                                                                                    | <del>,</del> | 36,426                                       |
| Total Liabilities and Fund Balances                                                                                                                    | \$           | 39,048                                       |
| Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$           | 36,426                                       |
| Capital assets unused in governmental activities are not financial resources and, therefore, are not reported in the fund.                             |              | 15,468                                       |
| Compensated absences payable are not financial resources, and therefore, are not reported in the fund.                                                 |              | (2,474)                                      |
| Net assets of governmental fund                                                                                                                        | \$           | 49,420                                       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                                                           | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SOG) |
|-----------------------------------------------------------|------------------------------------------------|
| REVENUES Property taxes                                   | \$ 3,251                                       |
| Special assessments Investment earnings                   | 64,807<br>513                                  |
| mvestment earnings                                        |                                                |
| Total Revenues                                            | 68,571                                         |
| EXPENDITURES                                              |                                                |
| Salaries and benefits                                     | 73,694                                         |
| Services and supplies                                     | 15,060                                         |
| os. Wood and dappings                                     |                                                |
| Total Expenditures                                        | 88,754                                         |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | (20,183)                                       |
| OTHER FINANCING SOURCES                                   |                                                |
| Reimbursements                                            | 27,353                                         |
| T 1 100                                                   | 07.050                                         |
| Total Other Financing Sources                             | 27,353                                         |
| Net Change in Fund Balances                               | 7,170                                          |
| Fund Balances - beginning                                 | 29,256                                         |
| Fund Balances - ending                                    | \$ 36,426                                      |

Exhibit "E"

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Fund to the Statement of Activities For the Year Ended June 30, 2003

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| Net Change in Fund Balances - Total Governmental Fund                                                                                                                                                                                                                                                            | \$<br>7,170 |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| Amounts reported for governmental activities in the statement of activities are different because:                                                                                                                                                                                                               |             |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlay in the current period. | (6,188)     |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund.  Increase in compensated absences payable                                                                                 | (65)        |
| Change in net assets of governmental activities                                                                                                                                                                                                                                                                  | \$<br>917   |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

The County Service Area (CSA) No. 70 R-15 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 450 miles of unpaved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 R-15 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-15 - Landers
Notes to Financial Statements
June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The special revenue fund labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

# Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

# Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

### **Fund equity**

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In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# Employee compensated absences

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are earned. Compensated absence liabilities are recorded as a current liability. The CSA is not obligated to pay for unused sick leave if an employee terminates or retires.

Compensated absences activity for the year ended June 30, 2003 was as follows:

| ginning<br>alance | Add |     |    | tions Deletions |    | nding<br>alance |
|-------------------|-----|-----|----|-----------------|----|-----------------|
| \$<br>2,409       | \$  | 368 | \$ | 303             | \$ | 2,474           |

# **Use of estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Stewardship, compliance and accountability

# A. Budgetary information

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In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: CAPITAL ASSETS

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Capital asset activity for year ended June 30, 2003 was as follows:

| Governmental activities:                                                         | Beginning<br>Balance               | Additions          | Deletions | Ending<br>Balance    |
|----------------------------------------------------------------------------------|------------------------------------|--------------------|-----------|----------------------|
| Capital assets, being depreciated:  Vehicles                                     | \$ 92,813                          | \$ -               | \$ -      | \$ 92,813            |
| Total capital assets, being depreciated                                          | 92,813                             |                    |           | 92,813               |
| Less accumulated depreciation for:<br>Vehicles<br>Total accumulated depreciation | <u>(71,157)</u><br><u>(71,157)</u> | (6,188)<br>(6,188) |           | (77,345)<br>(77,345) |
| Total capital, assets being depreciated, net                                     | \$ 21,656                          | \$ (6,188)         | \$ -      | \$ 15,468            |

### NOTE 4: RETIREMENT PLAN

### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

NOTE 4: RETIREMENT PLAN (continued)

# **Funding Policy**

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Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. The CSA paid \$5,472 to the plan as the employers share. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Annual             |                                |                           |  |  |  |  |  |
|--------------------|--------------------------------|---------------------------|--|--|--|--|--|
| Year EndedJune 30, | Pension Cost<br>(in thousands) | Percentage<br>Contributed |  |  |  |  |  |
| 2001               | 58,572                         | 100%                      |  |  |  |  |  |
| 2002               | 69,245                         | 100%                      |  |  |  |  |  |
| 2003               | 68,361                         | 100%                      |  |  |  |  |  |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 6: RISK MANAGEMENT

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The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The insurance premiums totaled \$6,291 for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the selfinsured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>iscal Year<br>Liability<br>thousands) | CI<br>CI<br>E | rrent Year<br>laims and<br>hanges in<br>stimates<br>thousands) | Claims<br>Payments<br>(in thousands) |          | End of Fiscal<br>Year Liability<br>(in thousands) |        |
|-------------|----|-----------------------------------------------------|---------------|----------------------------------------------------------------|--------------------------------------|----------|---------------------------------------------------|--------|
| 2002 - 2003 | \$ | 95,288                                              | \$            | 23,647                                                         | \$                                   | (32,171) | \$                                                | 86,764 |
| 2001 - 2002 | \$ | 61,172                                              | \$            | 61,832<br>-15-                                                 | \$                                   | (27,716) | \$                                                | 95,288 |

NOTE 7: CONTINGENCIES

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As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-15 - Landers Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                                              | Special Revenue Fund |                 |                 |                                                             |  |  |  |
|----------------------------------------------|----------------------|-----------------|-----------------|-------------------------------------------------------------|--|--|--|
|                                              | General (SOG)        |                 |                 |                                                             |  |  |  |
| DEVENUE                                      | Original<br>Budget   | Final<br>Budget | Actual          | Variance with<br>Final Budget<br>Favorable<br>(Unfavorable) |  |  |  |
| REVENUES                                     | <b>o</b>             | <b>c</b>        | ф ээ <b>с</b> 4 | ф 2.0C4                                                     |  |  |  |
| Property taxes                               | \$ -                 | \$ -            | \$ 3,251        | \$ 3,251                                                    |  |  |  |
| Special assessments                          | 65,000               | 65,000          | 64,807          | (193)                                                       |  |  |  |
| Investment earnings                          | 1,000                | 1,000           | 513             | (487)                                                       |  |  |  |
| Total Revenues                               | 66,000               | 66,000          | 68,571          | 2,571                                                       |  |  |  |
| EXPENDITURES                                 |                      |                 |                 |                                                             |  |  |  |
| Salaries and benefits                        | 67 224               | 76 204          | 72.604          | 2.520                                                       |  |  |  |
|                                              | 67,324               | 76,224          | 73,694          | 2,530                                                       |  |  |  |
| Services and supplies                        | 9,948                | 1,048           | 15,060          | (14,012)                                                    |  |  |  |
| Reserves and contingencies                   | <u>17,984</u>        | 17,984          |                 | 17,984                                                      |  |  |  |
| Total Expenditures                           | 95,256               | 95,256          | 88,754          | 6,502                                                       |  |  |  |
| Excess of Revenues Over (Under) Expenditures | (29,256)             | (29,256)        | (20,183)        | 9,073                                                       |  |  |  |
|                                              |                      |                 |                 |                                                             |  |  |  |
| OTHER FINANCING SOURCES Reimbursements       |                      |                 | 27,353          | 27,353                                                      |  |  |  |
| Total Other Financing Sources                |                      |                 | 27,353          | 27,353                                                      |  |  |  |
| Net Change in Fund Balances                  | \$ (29,256)          | \$ (29,256)     | 7,170           | \$ 36,426                                                   |  |  |  |
| Fund Balances - beginning                    |                      |                 | 29,256          |                                                             |  |  |  |
| Fund Balances - ending                       |                      |                 | \$ 36,426       |                                                             |  |  |  |

COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-16 - RUNNING SPRINGS

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**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 Zone R-16 - Running Springs Table of Contents

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JANET M. VRYHEID, C.P.A.

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 70 - Zone R-16 - Running Springs

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-16 - Running Springs (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-16 - Running Springs, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 15 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCPS THE AICPA ALLIANCE FOR CPA FIRMS The County of San Bernardino Special District County Service Area No. 70 - Zone R-16 - Running Springs has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Statement of Net Assets June 30, 2003

| ASSETS  Cash and cash equivalents Interest receivable | \$ 13,495<br>60 |
|-------------------------------------------------------|-----------------|
| Total Assets                                          | 13,555          |
| LIABILITIES  Due to other governments                 | 64              |
| NET ASSETS Unrestricted                               | 13,491          |
| Total Net Assets                                      | \$ 13,491       |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Statement of Activities For the Year Ended June 30, 2003

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| EXPENSES               |              |
|------------------------|--------------|
| Salaries and benefits  | \$<br>1,348  |
| Services and supplies  | <br>1,826    |
| Total Program Expenses | <br>3,174    |
| PROGRAM REVENUES       |              |
| Charges for services   | <br>12,080   |
| Net Program Revenue    | <br>8,906    |
| GENERAL REVENUES       |              |
| Property taxes         | 1,265        |
| Investment earnings    | 200          |
| Total General Revenues | <br>1,465    |
| Change in Net Assets   | 10,371       |
| Net Assets - beginning | <br>3,120    |
| Net Assets - ending    | \$<br>13,491 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Balance Sheet Governmental Fund June 30, 2003

|                                                                                                                                                         | R  | PECIAL EVENUE FUND General (SOJ) |
|---------------------------------------------------------------------------------------------------------------------------------------------------------|----|----------------------------------|
| ASSETS Cash and cash equivalents Interest receivable                                                                                                    | \$ | 13,495<br>60                     |
| Total Assets                                                                                                                                            | \$ | 13,555                           |
| LIABILITIES AND FUND BALANCES                                                                                                                           |    |                                  |
| Liabilities: Due to other governments                                                                                                                   | \$ | 64_                              |
| Total Liabilities                                                                                                                                       |    | 64_                              |
| Fund Balances:<br>Unreserved:                                                                                                                           |    |                                  |
| Undesignated                                                                                                                                            |    | 13,491                           |
| Total Fund Balances                                                                                                                                     |    | 13,491                           |
| Total Liabilities and Fund Balances                                                                                                                     | \$ | 13,555                           |
| Total fund balances - governmental fund  Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$ | 13,491                           |
| None                                                                                                                                                    |    |                                  |
| Net assets of governmental fund                                                                                                                         | \$ | 13,491                           |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                             | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SOJ) | REVENUE<br>FUND<br>General |  |
|-----------------------------|------------------------------------------------|----------------------------|--|
| REVENUES                    |                                                | _                          |  |
| Property taxes              | \$ 1,265                                       | ı                          |  |
| Special assessments         | 12,080                                         |                            |  |
| Investment earnings         | 200                                            |                            |  |
| Total Revenues              | 13,545                                         | _                          |  |
| EXPENDITURES                |                                                |                            |  |
| Salaries and benefits       | 1,348                                          |                            |  |
| Services and supplies       | 1,826                                          |                            |  |
| Debt Service:               |                                                |                            |  |
| Principal                   | 22                                             |                            |  |
| Total Expenditures          | 3,196                                          | _                          |  |
| Net Change in Fund Balances | 10,349                                         |                            |  |
| Fund Balances - beginning   | 3,142                                          |                            |  |
| Fund Balances - ending      | \$ 13,491                                      |                            |  |

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-16 - Running Springs
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Fund to the
Statement of Activities
For the Year Ended June 30, 2003

Net Change in Fund Balances - Total Governmental Fund

10,349

\$

Amounts reported for governmental activities in the statement of activities are different because:

Long-term debt provides current financial resources to governmental Funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term debt in the statement of net assets. This amount by which proceeds exceeded repayments.

22

Change in net assets of governmental activities

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\$ 10,371

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# Reporting entity

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The County Service Area (CSA) No. 70 R-16 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 4,000 feet of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 R-16 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

### **Fund equity**

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In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

NOTE 3: RETIREMENT PLAN

### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

# Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

### Funding Policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Notes to Financial Statements June 30, 2003

NOTE 3: RETIREMENT PLAN (continued)

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |
|------------------------|------------------------------------|---------------------------|
| 2001                   | 58,572                             | 100%                      |
| 2002                   | 69,245                             | 100%                      |
| 2003                   | 68,361                             | 100%                      |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 4: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 5: RISK MANAGEMENT

The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT (continued)

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | Current Year Claims and Changes in Estimates (in thousands) |        | of Claims and Changes in Claims Estimates Payments |          | Payments | End of Fiscal<br>Year Liability<br>(in thousands) |  |
|-------------|----|----------------------------------------------------|-------------------------------------------------------------|--------|----------------------------------------------------|----------|----------|---------------------------------------------------|--|
| 2002 - 2003 | \$ | 95,288                                             | \$                                                          | 23,647 | \$                                                 | (32,171) | \$       | 86,764                                            |  |
| 2001 - 2002 | \$ | 61,172                                             | \$                                                          | 61,832 | \$                                                 | (27,716) | \$       | 95,288                                            |  |

NOTE 6: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Zone R-16 - Running Springs Budgetary Comparison Schedule - Special Revenue Fund (General) For the Year Ended June 30, 2003

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|                                           | Special Revenue Fund |                 |                 |                                                             |  |  |  |  |
|-------------------------------------------|----------------------|-----------------|-----------------|-------------------------------------------------------------|--|--|--|--|
|                                           | General (SOJ)        |                 |                 |                                                             |  |  |  |  |
|                                           | Original<br>Budget   | Final<br>Budget | Actual          | Variance with<br>Final Budget<br>Favorable<br>(Unfavorable) |  |  |  |  |
| REVENUES                                  | Buuget               | Daaget          | Actual          | (Offiavorable)                                              |  |  |  |  |
| Property taxes                            | \$ -                 | \$ -            | <b>\$</b> 1,265 | \$ 1,265                                                    |  |  |  |  |
| Special assessments                       | 14,378               | 14,378          | 12,080          | (2,298)                                                     |  |  |  |  |
| Investment earnings                       | 75                   | 75              | 200             | 125                                                         |  |  |  |  |
| Total Revenues                            | 14,453               | 14,453          | 13,545          | (908)                                                       |  |  |  |  |
| EXPENDITURES                              |                      |                 |                 |                                                             |  |  |  |  |
| Salaries and benefits                     | 1,348                | 1,348           | 1,348           | -                                                           |  |  |  |  |
| Services and supplies                     | 5,967                | 5,967           | 1,826           | 4,141                                                       |  |  |  |  |
| Reserves and contingencies  Debt service: | 10,181               | 10,181          | -               | 10,181                                                      |  |  |  |  |
| Principal                                 | 100                  | 100             | 22              | 78                                                          |  |  |  |  |
| Total Expenditures                        | 17,596               | 17,596          | 3,196           | 14,400                                                      |  |  |  |  |
| Net Change in Fund Balances               | \$ (3,143)           | \$ (3,143)      | 10,349          | \$ 13,492                                                   |  |  |  |  |
| Fund Balances - beginning                 |                      |                 | 3,142           |                                                             |  |  |  |  |
| Fund Balances - ending                    |                      |                 | \$ 13,491       |                                                             |  |  |  |  |

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COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 ZONE R-19 - COPPER MOUNTAIN

**REPORT ON AUDIT** 

**JUNE 30, 2003** 

# County of San Bernardino Special Districts County Service Area No. 70 Zone R-19 - Copper Mountain Table of Contents

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JANET M. VRYHEID, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Zone R-19 - Copper Mountain

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying basic financial statements of the County of San Bernardino Special District County Service Area No. 70 - Zone R-19 - Copper Mountain (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2003, as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the County of San Bernardino Special District County Service Area No. 70 - Zone R-19 - Copper Mountain, as of June 30, 2003, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying budgetary comparison information on page 16 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PCFS THE AICPA ALLIANCE FOR CPA FIRMS

The County of San Bernardino Special District County Service Area No. 70 - Zone R-19 - Copper Mountain has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

September 26, 2003

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Statement of Net Assets June 30, 2003

| ASSETS Cash and cash equivalents Interest receivable | \$ 20,389<br>106 |
|------------------------------------------------------|------------------|
| Total Assets                                         | 20,495           |
| LIABILITIES                                          |                  |
| NET ASSETS Unrestricted                              | 20,495           |
| Total Net Assets                                     | \$ 20,495        |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Statement of Activities For the Year Ended June 30, 2003

| EXPENSES               |              |
|------------------------|--------------|
| Salaries and benefits  | \$<br>7,659  |
| Services and supplies  | <br>15,594   |
| Total Program Expenses | <br>23,253   |
| PROGRAM REVENUES       |              |
| Charges for services   | <br>34,511   |
| Net Program Revenue    | 11,258       |
| GENERAL REVENUES       |              |
| Property taxes         | 1,674        |
| Investment earnings    | 1,513        |
| Total General Revenues | <br>3,187    |
| Change in Net Assets   | 14,445       |
| Net Assets - beginning | <br>6,050    |
| Net Assets - ending    | \$<br>20,495 |

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Balance Sheet Governmental Fund June 30, 2003

|                                                                                                                                                        | RE        | PECIAL<br>EVENUE<br>FUND<br>General<br>(SNA) |
|--------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|----------------------------------------------|
| ASSETS Cash and cash equivalents Interest receivable                                                                                                   | <b>\$</b> | 20,389<br>106                                |
| Total Assets                                                                                                                                           | \$        | 20,495                                       |
| LIABILITIES AND FUND BALANCES Liabilities                                                                                                              |           | -                                            |
| Fund Balances: Unreserved: Undesignated                                                                                                                |           | 20,495                                       |
| Total Fund Balances                                                                                                                                    |           | 20,495                                       |
| Total Liabilities and Fund Balances                                                                                                                    | \$        | 20,495                                       |
| Total fund balances - governmental fund Amounts reported for governmental activities in the statement of net assets (Exhibit A) are different because: | \$        | 20,495                                       |
| None                                                                                                                                                   | <u></u>   | -                                            |
| Net assets of governmental fund                                                                                                                        | <u>\$</u> | 20,495                                       |

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Fund For the Year Ended June 30, 2003

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|                             | SPECIAL<br>REVENUE<br>FUND<br>General<br>(SNA) |        |  |
|-----------------------------|------------------------------------------------|--------|--|
| REVENUES                    |                                                |        |  |
| Property taxes              | \$                                             | 1,674  |  |
| Special assessments         |                                                | 34,511 |  |
| Investment earnings         |                                                | 1,513  |  |
| Total Revenues              |                                                | 37,698 |  |
| EXPENDITURES                |                                                | 7.050  |  |
| Salaries and benefits       |                                                | 7,659  |  |
| Services and supplies       |                                                | 15,594 |  |
| Total Expenditures          | <del></del>                                    | 23,253 |  |
| Net Change in Fund Balances |                                                | 14,445 |  |
| Fund Balances - beginning   | <del></del>                                    | 6,050  |  |
| Fund Balances - ending      | \$                                             | 20,495 |  |

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County of San Bernardino Special Districts
County Service Area No. 70 - Zone R-19 - Copper Mountain
Reconciliation of the Statement of Revenues, Expenditures and
Changes in Fund Balances of Governmental Fund to the
Statement of Activities
For the Year Ended June 30, 2003

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| Net Change in Fund Balances - Total Governmental Fund                                              | \$<br>14,445 |
|----------------------------------------------------------------------------------------------------|--------------|
| Amounts reported for governmental activities in the statement of activities are different because: |              |
| None                                                                                               | <br><u>+</u> |
| Change in net assets of governmental activities                                                    | \$<br>14,445 |

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting entity

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The County Service Area (CSA) No. 70 Zone R-19 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code to maintain 35 miles of unpaved road.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 Zone R-19 of the County of San Bernardino (County) and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2003.

### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental fund:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Notes to Financial Statements June 30, 2003

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

| Assets                      | Years   |
|-----------------------------|---------|
| Infrastructure              | 40 - 60 |
| Structures and improvements | 5 - 40  |
| Equipment and vehicles      | 4 - 15  |

Currently, the CSA does not have any capital assets.

### **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and Cash Equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and Cash Equivalents are shown at the fair value as of June 30, 2003.

### NOTE 3: RETIREMENT PLAN

### Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary Responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2003.

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# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Notes to Financial Statements June 30, 2003

NOTE 3: RETIREMENT PLAN (continued)

### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary bases on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.36% - 13.46% of their annual covered salary of which the County pays approximately 7%. All employers combined are required to contribute 8.90% of the current year covered payroll. For 2003, the County's annual pension cost of \$68,361,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

| Year Ended<br>June 30, | Annual Pension Cost (in thousands) | Percentage<br>Contributed |
|------------------------|------------------------------------|---------------------------|
| 2001                   | 58,572                             | 100%                      |
| 2002                   | 69,245                             | 100%                      |
| 2003                   | 68,361                             | 100%                      |

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2003 is \$430,898,000.

### NOTE 4: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 5: RISK MANAGEMENT

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The CSA participates in a Public Entity Risk Pool sponsored by the County of San Bernardino (County). The CSA did not incur any insurance costs for annual premiums for the year ended June 30, 2003.

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability and workers' compensation claims. Public liability claims are self-insured for up to \$250,000 per occurrence. Excess insurance coverage up to \$30 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II.

Workers' compensation claims are self-insured up to \$1 million per occurrence and covered by an independent carrier for the balance up to \$2 million for employer's liability and for workers' compensation statutory liability. Property damage claims are self-insured on an occurrence basis up to \$25,000 and insured by the CSAC EIA Property Programs I and II.

The County supplements its self-insurance for medical malpractice claims with an insurance policy that provides annual coverage on an occurrence basis with deductibles of \$1,000,000 for each claim and \$5,000,000 for total annual claims. Maximum coverage under the policy is \$20 million per occurrence with an additional \$30 million in limits provided by the CSAC EIA General Liability II Program.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance and employee dental insurance, which are accounted for in the General Fund. The liabilities included in the Risk Management Fund are based upon the results of actuarial studies and include amounts for claims incurred but not reported and allocated loss adjustment expense. The liabilities for these claims are reported using a discounted rate of 5.00%.

The County has an investment agreement with National Westminster Bank to finance the self-insured general liability, automobile liability, workers' compensation and medical malpractice programs. Quarterly disbursements are received by the County for fund reserves and payment of claims. The County's investment in the agreements totaled \$41,124,812 at June 30, 2003.

# County of San Bernardino Special Districts County Service Area No. 70 - Zone R-19 - Copper Mountain Notes to Financial Statements June 30, 2003

NOTE 5: RISK MANAGEMENT (continued)

The claims liability of \$86,764,373 reported at June 30, 2003 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2002 and 2003 were:

| Fiscal Year | Fi | ginning of<br>scal Year<br>Liability<br>thousands) | C  | rrent Year<br>laims and<br>hanges in<br>stimates<br>thousands) | Claims<br>Payments<br>thousands) | Ye | d of Fiscal<br>ar Liability<br>thousands) |
|-------------|----|----------------------------------------------------|----|----------------------------------------------------------------|----------------------------------|----|-------------------------------------------|
| 2002 - 2003 | \$ | 95,288                                             | \$ | 23,647                                                         | \$<br>(32,171)                   | \$ | 86,764                                    |
| 2001 - 2002 | \$ | 61,172                                             | \$ | 61,832                                                         | \$<br>(27,716)                   | \$ | 95,288                                    |

NOTE 6: CONTINGENCIES

As of June 30, 2003, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 7: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2002-2003 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.